

## Against Orthodoxy: *Miranda* is Not Prophylactic and the Constitution is Not Perfect

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### INTRODUCTION

In the four decades since the decision in *Miranda v. Arizona*,<sup>1</sup> two points of consensus have emerged about that decision. In the discussion that follows, I mean to take on both.

The first area of agreement is that *Miranda*'s rationale for requiring its now-famous warnings is wrong, or at least dramatically overstated. In *Miranda*, the Court, applying to police interrogation the Fifth Amendment's admonition that "[n]o person shall . . . be compelled in any criminal case to be a witness against himself,"<sup>2</sup> concluded that "without proper safeguards the process of in-custody interrogation of persons suspected or accused of crime contains inherently compelling pressures which work to undermine the individual's will to resist and to compel him to speak where he would not otherwise do so freely."<sup>3</sup> That view of the inherently coercive nature of custodial interrogation, however, did not survive.

In *Michigan v. Tucker*,<sup>4</sup> the Court first labeled *Miranda* warnings as "prophylactic standards."<sup>5</sup> By this the Court meant that "*Miranda* warnings . . . are 'not themselves rights protected by the Constitution but [are] instead measures to insure that the right against compulsory self-incrimination [is] protected.'"<sup>6</sup> Ac-

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<sup>1</sup> 384 U.S. 436 (1966).

<sup>2</sup> U.S. CONST. amend. V.

<sup>3</sup> 384 U.S. at 467.

<sup>4</sup> 417 U.S. 433 (1974).

<sup>5</sup> *Id.* at 446. For a largely accurate prediction of the implications of *Tucker*, see Geoffrey R. Stone, *The Miranda Doctrine in the Burger Court*, 1977 SUP. CT. REV. 99, 115–25.

<sup>6</sup> *New York v. Quarles*, 467 U.S. 649, 654 (1984) (quoting *Tucker*, 417 U.S. at 444

cordingly, “[t]he *Miranda* exclusionary rule . . . sweeps more broadly than the Fifth Amendment itself.”<sup>7</sup> Thus, the Court has habitually characterized *Miranda* warnings as “prophylactic.”<sup>8</sup> This is despite the fact that *Miranda* itself never characterized its holding as prophylactic, and within three years of *Miranda*, the Court expressly reaffirmed that decision and added that the use of “admissions obtained in the absence of the required warnings was a flat violation of the Self-Incrimination Clause of the Fifth Amendment as construed in *Miranda*.”<sup>9</sup>

This view of *Miranda* has had dramatic results. While it is settled that under the Fifth Amendment, compelled statements may not be used for any purpose—including impeachment of the declarant’s subsequent testimony,<sup>10</sup> or as a source of investigative leads<sup>11</sup>—*Miranda*’s prophylactic nature is thought to permit the use of unwarned statements made during custodial interrogation for impeachment,<sup>12</sup> as well as physical evidence or subsequent *Mirandized* confessions that are obtained as a consequence of antecedent *Miranda* violations.<sup>13</sup> The prophylactic characterization of *Miranda* has also led the Court to conclude that its requirements are inapplicable to contexts in which the costs of exclusion are deemed to be particularly high, such as when police officers are facing an exigency that threatens public safety.<sup>14</sup>

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(alterations in original)).

<sup>7</sup> *Oregon v. Elstad*, 470 U.S. 298, 306 (1985).

<sup>8</sup> *E.g.*, *United States v. Patane*, 542 U.S. 630, 638–41 (2004) (plurality opinion); *Chavez v. Martinez*, 538 U.S. 760, 770–73 (2003) (opinion of Thomas, J.); *Davis v. United States*, 512 U.S. 452, 457–58 (1994); *Withrow v. Williams*, 507 U.S. 680, 690–91 (1993); *Duckworth v. Eagan*, 492 U.S. 195, 203 (1989); *Arizona v. Roberson*, 486 U.S. 675, 680–81 (1988); *Connecticut v. Barrett*, 479 U.S. 523, 528 (1987); *Elstad*, 470 U.S. at 308; *New York v. Quarles*, 467 U.S. 649, 654 (1984); *Edwards v. Arizona*, 451 U.S. 477, 491–92 (1981) (Powell, J., concurring in result). There is no small debate over the meaning of the term “prophylactic” in this context. *See, e.g.*, Yale Kamisar, *Miranda Thirty-Five Years Later: A Close Look at the Majority and Dissenting Opinions in Dickerson*, 33 ARIZ. ST. L.J. 387, 411 n.147 (2001). For present purposes, it will suffice to utilize that term in the sense that it has appeared in the Court’s post-*Miranda* decisions—a rule is “prophylactic” if it grants relief without a finding that a litigant’s own constitutional rights have been violated. *See, e.g.*, *Elstad*, 470 U.S. at 306–07. Perhaps the best explication of this meaning of prophylaxis has been offered by Brian Landsberg: “I use the term ‘prophylactic rules’ to refer to those risk-avoidance rules that are not directly sanctioned or required by the Constitution, but that are adopted to ensure that the government follows constitutionally sanctioned or required rules.” Brian K. Landsberg, *Safeguarding Constitutional Rights: The Uses and Limits of Prophylactic Rules*, 66 TENN. L. REV. 925, 926 (1999).

<sup>9</sup> *See Orozco v. Texas*, 394 U.S. 324, 326 (1969).

<sup>10</sup> *See, e.g.*, *Braswell v. United States*, 487 U.S. 99, 117 (1988); *New Jersey v. Portash*, 440 U.S. 450, 458–59 (1979); *Mincey v. Arizona*, 437 U.S. 385, 401–02 (1978).

<sup>11</sup> *See, e.g.*, *United States v. Hubbell*, 530 U.S. 27, 29–30, 38 (2000); *Michigan v. Harvey*, 494 U.S. 344, 351 (1990); *Hoffman v. United States*, 341 U.S. 479, 486 (1951).

<sup>12</sup> *See, e.g.*, *Oregon v. Hass*, 420 U.S. 714 (1975).

<sup>13</sup> *See Patane*, 542 U.S. at 639–44; *id.* at 644–45 (Kennedy, J., concurring in the judgment); *Elstad*, 470 U.S. at 307–09.

<sup>14</sup> *See New York v. Quarles*, 467 U.S. 649, 655–58 (1984).

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Where this freewheeling cost-benefit analysis may lead in the future is anybody's guess.

For their part, *Miranda's* advocates do not spend much time defending its conception of unwarned custodial interrogation as inherently coercive. Even Stephen Schulhofer, perhaps *Miranda's* most vigorous proponent, concedes that *Miranda* rests on what he characterizes as a "conclusive presumption" that custodial interrogation involves compulsion within the meaning of the Fifth Amendment.<sup>15</sup> Instead, *Miranda's* defenders argue for the propriety of prophylactic constitutional law,<sup>16</sup> despite vigorous protests from *Miranda* opponents.<sup>17</sup> David Strauss, for example, defends prophylactic constitutional law by arguing that when there is a sufficiently high risk of a constitutional violation, the Court has frequently concluded that a prophylactic rule is warranted.<sup>18</sup> To demonstrate that *Miranda* is no innovation in constitutional law, he likens *Miranda* to what he characterizes as a prophylactic rule of First Amendment law forbidding discrimination on the basis of content when regulating speech or other expressive activities because of the risk that content regulation will be motivated by a censorial hostility to disfavored ideas.<sup>19</sup>

Professor Strauss's analogy to First Amendment jurisprudence is contestable. It is unclear whether the First Amendment rules on which Professor Strauss relies are properly characterized as "prophylactic"; perhaps they are more fairly characterized

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<sup>15</sup> See Stephen J. Schulhofer, *Reconsidering Miranda*, 54 U. CHI. L. REV. 435, 446–53 (1987). If there is any more vigorous *Miranda* advocate than Schulhofer, it is Yale Kamisar, who has endorsed this position as well. See Yale Kamisar, *Can (Did) Congress "Overrule" Miranda?*, 85 CORNELL L. REV. 883, 943–50 (2000).

<sup>16</sup> See, e.g., Mitchell N. Berman, *Constitutional Decision Rules*, 90 VA. L. REV. 1, 114–66 (2004); Evan H. Caminker, *Miranda and Some Puzzles of "Prophylactic" Rules*, 70 U. CIN. L. REV. 1 (2001); David Huitema, *Miranda: Legitimate Response to Contingent Requirements of the Fifth Amendment*, 18 YALE L. & POL'Y REV. 261, 280–89 (2000); Yale Kamisar, *Confessions, Search and Seizure and the Rehnquist Court*, 34 TULSA L.J. 465, 471–76 (1999); Kamisar, *supra* note 8, at 410–25; Susan R. Klein, *Miranda Deconstitutionalized: When the Self-Incrimination Clause and the Civil Rights Act Collide*, 143 U. PA. L. REV. 417, 481–88 (1994); David A. Strauss, *The Ubiquity of Prophylactic Rules*, 55 U. CHI. L. REV. 190 (1988); Charles D. Weisselberg, *Saving Miranda*, 84 CORNELL L. REV. 109, 181–88 (1998).

<sup>17</sup> See, e.g., *Dickerson v. United States*, 530 U.S. 428, 457–61 (2000) (Scalia, J., dissenting); Joseph D. Grano, *Prophylactic Rules in Criminal Procedure: A Question of Article III Legitimacy*, 80 NW. U. L. REV. 100 (1985). These attacks have not left *Miranda's* supporters unmoved; George Thomas, for example, so despairs of any justification for *Miranda* as a prophylactic rule of Fifth Amendment law that he has come to advocate for *Miranda* as a due process requirement instead. See George C. Thomas III, *Separated at Birth But Siblings Nonetheless: Miranda and the Due Process Notice Cases*, 99 MICH. L. REV. 1081, 1093–117 (2001).

<sup>18</sup> See Strauss, *supra* note 16, at 192–95; David A. Strauss, *Miranda, the Constitution, and Congress*, 99 MICH. L. REV. 958, 966–68 (2001).

<sup>19</sup> See Strauss, *supra* note 16, at 195–204; Strauss, *supra* note 18, at 963–65.

as “bright-line” rules selected for ease of administration.<sup>20</sup> It is equally unclear that strict scrutiny of laws that regulate the content of speech is fairly characterized as prophylactic because such laws can be invalidated without proof of a censorial motive; after all, the First Amendment forbids all laws “abridging the freedom of speech,”<sup>21</sup> not merely “censorship.” It may be that all inadequately justified restrictions on speech should be deemed to violate the First Amendment regardless of the presence of a censorial motive, whether likely or actual; the principal significance of content regulation is that it demonstrates that the government’s justification for a regulation is suspect when it is not applied uniformly.<sup>22</sup> Even if Professor Strauss is right to characterize the First Amendment skepticism about content discrimination as prophylactic, the Court has consistently applied the rule against content discrimination whenever an unacceptable censorial risk is thought to be present.<sup>23</sup> When it comes to *Miranda*, however,

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<sup>20</sup> For a quite helpful effort to explicate the difference between prophylactic and bright-line rules, see Landsberg, *supra* note 8, at 950–51.

<sup>21</sup> U.S. CONST. amend. I.

<sup>22</sup> In *City of Ladue v. Gilleo*, 512 U.S. 43 (1994), for example, the Court observed that “[e]xemptions from an otherwise legitimate regulation of a medium of speech may be noteworthy for a reason quite apart from the risks of viewpoint and content discrimination: They may diminish the credibility of the government’s rationale for restricting speech in the first place.” *Id.* at 52. Indeed, in what was probably the high-water mark of the Court’s suspicion of content regulation, *Police Dep’t of Chicago v. Mosley*, 408 U.S. 92 (1972), the Court applied the rule against content discrimination to invalidate a prohibition on picketing near schools that exempted labor picketing, *see id.* at 99–102, yet surely no one thought that Chicago was attempting to censor all views except those of teachers’ unions. Instead, the exemption was used to undermine Chicago’s proffered justification for the regulation on the ground that “Chicago itself has determined that peaceful labor picketing during school hours is not an undue interference with school.” *Id.* at 100. On the question whether the First Amendment is properly understood as prohibiting only censorial motives, compare, e.g., Elena Kagan, *Private Speech, Public Purpose: The Role of Governmental Motive in First Amendment Doctrine*, 63 U. CHI. L. REV. 413 (1996) (identifying censorial motive as the linchpin for First Amendment analysis), and Jed Rubenfeld, *The First Amendment’s Purpose*, 53 STAN. L. REV. 767 (2001) (same), with John Fee, *Speech Discrimination*, 85 B.U. L. REV. 1103 (2005) (rejecting motive as dispositive), Richard A. Posner, *Pragmatism Versus Purposivism in First Amendment Analysis*, 54 STAN. L. REV. 737 (2002) (same), and Eugene Volokh, *Speech as Conduct: Generally Applicable Laws, Illegal Courses of Conduct, “Situation-Altering Utterances,” and the Uncharted Zones*, 90 CORNELL L. REV. 1277 (2005) (same). Although in *Dickerson*, the parties defending *Miranda* took Professor Strauss’s view that many rules of constitutional law are properly understood as prophylactic, the Court refrained from endorsing that position, and Justice Scalia’s dissent argued that of all the assertedly prophylactic rules pressed on the Court, only the rule that an increased sentence imposed after a successful appeal should be deemed vindictive and hence violative of due process could properly be characterized as prophylactic, and for that reason was an anomaly. *See Dickerson v. United States*, 530 U.S. 428, 457–61 (2000) (Scalia, J., dissenting). Even this concession may be too generous; the presumption of vindictiveness upon resentencing may simply define what constitutes adequate proof of a vindictive motive rather than prophylaxis as that concept was used in *Miranda*. *See, e.g., Alabama v. Smith*, 490 U.S. 794, 798–801 (1989). For a contrary argument that the doctrines pressed upon in *Dickerson* are properly characterized as prophylactic, see Kamisar, *supra* note 8, at 410–25.

<sup>23</sup> *See, e.g., R.A.V. v. City of St. Paul*, 505 U.S. 377, 387–90 (1992).

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the Court has been willing to limit its reach and remedial force even in circumstances that it acknowledges contain the very risk of coercive interrogation that gave rise to the *Miranda* rule.<sup>24</sup> No arguably prophylactic First Amendment doctrine has been circumscribed in a similar way.<sup>25</sup>

Moreover, even assuming the prevalence of prophylactic rules of constitutional law, in the particular world of Fifth Amendment prophylaxis, *Miranda* is unique. Prophylactic Fifth Amendment rules are not unknown; for example, even though the Fifth Amendment, by its terms, prohibits only compelling a “witness” to testify in a “criminal case,”<sup>26</sup> a seemingly prophylactic Fifth Amendment rule requires that even those asked to testify in noncriminal proceedings, who fear that their statements could later be used to incriminate them, must be given immunity to ensure that there is no later use of that testimony in a criminal case.<sup>27</sup> When testimony is immunized in this fashion, however, the Fifth Amendment is thought to require that it not be used for any purpose in a subsequent criminal case.<sup>28</sup> In contrast, *Miranda*, as we have seen, does not carry a prohibition of the use of unwarned statements for impeachment or investigative leads.<sup>29</sup> Thus, the label “prophylactic” has made *Miranda* a particularly lame constitutional duck.

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<sup>24</sup> See, e.g., *New York v. Quarles*, 467 U.S. 649, 655–57 (1984).

<sup>25</sup> Professor Strauss argues that the limitations on the scope of *Miranda* are no different than the limitations that the Court has placed on First Amendment doctrines, noting, as an example, that “the constitutional rules governing defamation of public officials are different from the rules governing defamation of private individuals, which are in turn different from the rules governing defamation that addresses no subject of public interest.” Strauss, *supra* note 18, at 968. But the threat that defamation liability will stifle public discussion and debate is thought to be particularly great when the allegedly defamatory statement concerns a public official or a matter of public concern. See, e.g., *R.A.V.*, 505 U.S. at 421 (Stevens, J., concurring in the judgment); *Milkovich v. Lorain Journal Co.*, 497 U.S. 1, 14–16 (1990); *Phila. Newspapers, Inc. v. Hepps*, 475 U.S. 767, 771–75 (1986); *Dun & Bradstreet, Inc. v. Greenmoss Builders, Inc.*, 472 U.S. 749, 758–61 (1985) (plurality opinion). Thus, as with First Amendment content discrimination doctrine that limits strict scrutiny to circumstances in which the threat to First Amendment values is thought to be high, see *R.A.V.*, 505 U.S. at 387–90, the Court has also granted enhanced First Amendment protection against defamation liability only in circumstances in which the threat to First Amendment values posed by potential defamation liability is thought to be high. In the *Miranda* context, in contrast, as noted above, even when the precise danger that gave rise to *Miranda* is present—the coercive pressures of custodial interrogation—the Court has nevertheless limited both the scope and the remedial efficacy of *Miranda*.

<sup>26</sup> U.S. CONST. amend. V.

<sup>27</sup> See *United States v. Patane*, 542 U.S. 630, 638 (2004) (plurality opinion); *Chavez v. Martinez*, 538 U.S. 760, 770–73 (2003) (plurality opinion); *id.* at 777–78 (Souter, J., concurring in the judgment).

<sup>28</sup> See, e.g., *Lefkowitz v. Cunningham*, 431 U.S. 801, 804–06 (1977); *Lefkowitz v. Turley*, 414 U.S. 70, 84–85 (1973).

<sup>29</sup> See *supra* text accompanying notes 12–13.

The second point of agreement is that *Miranda* has turned out to be a failure combating the coercive nature of custodial interrogation.<sup>30</sup> Despite *Miranda*, coerced confessions are said to be ubiquitous.<sup>31</sup> Thus, we are told that stronger medicine is needed, such as videotaping custodial interrogation,<sup>32</sup> requiring counsel during interrogation,<sup>33</sup> strengthening constitutional regulation of the admissibility of confessions,<sup>34</sup> forbidding interrogation techniques thought to be particularly likely to produce false or coercive confessions,<sup>35</sup> or abolishing custodial interrogation entirely.<sup>36</sup>

<sup>30</sup> See, e.g., WELSH S. WHITE, *MIRANDA'S WANING PROTECTIONS: POLICE INTERROGATION PRACTICES AFTER DICKERSON* 139–86 (2001); Louis Michael Seidman, *Brown and Miranda*, 80 CAL. L. REV. 673, 740, 745–46 (1992); William J. Stuntz, *Miranda's Mistake*, 99 MICH. L. REV. 975 (2001); George C. Thomas III, *Miranda's Illusion: Telling Stories in the Police Interrogation Room*, 81 TEX. L. REV. 1091 (2003); Welsh S. White, *Miranda's Failure to Restrain Pernicious Interrogation Practices*, 99 MICH. L. REV. 1211 (2001).

<sup>31</sup> See, e.g., Richard A. Leo, *False Confessions: Causes, Consequences, and Solutions*, in *WRONGLY CONVICTED: PERSPECTIVES ON FAILED JUSTICE* 36, 44–47 (Saundra D. Westervelt & John A. Humphrey eds., 2001); Hugo Adam Bedau & Michael L. Radelet, *Miscarriages of Justice in Potentially Capital Cases*, 40 STAN. L. REV. 21, app. B, tbls.1–2 & 5–8 (1987); Steven A. Drizin & Richard A. Leo, *The Problem of False Confessions in the Post-DNA World*, 82 N.C. L. REV. 891, 901–62 (2004); Samuel R. Gross et al., *Exonerations in the United States: 1989 Through 2003*, 95 J. CRIM. L. & CRIMINOLOGY 523, 544–46 (2005); Richard A. Leo et al., *Bringing Reliability Back In: False Confessions and Legal Safeguards in the Twenty-First Century*, 2006 WIS. L. REV. 479, 512–520; Richard A. Leo & Richard J. Ofshe, *The Consequences of False Confessions: Deprivations of Liberty and Miscarriages of Justice in the Age of Psychological Interrogation*, 88 J. CRIM. L. & CRIMINOLOGY 429 (1998).

<sup>32</sup> See, e.g., YALE KAMISAR, *Brewer v. Williams—A Hard Look at a Discomfiting Record*, in *POLICE INTERROGATION AND CONFESSIONS: ESSAYS IN LAW AND POLICY* 113, 132–37 (1980); WHITE, *supra* note 30, at 190–95; Albert W. Alschuler, *Constraint and Confession*, 74 DENV. U. L. REV. 957, 977–78 (1997); Paul G. Cassell, *Miranda's Social Costs: An Empirical Reassessment*, 90 NW. U. L. REV. 387, 486–97 (1996); Daniel Donovan & John Rhodes, *Comes a Time: The Case for Recording Interrogations*, 61 MONT. L. REV. 223 (2000); Drizin & Leo, *supra* note 31, at 966–1001; Mark A. Godsey, *Reformulating the Miranda Warnings in Light of Contemporary Law and Understandings*, 90 MINN. L. REV. 781, 808–09, 815 (2006); Leo, *supra* note 31, at 49–50; Richard A. Leo, *The Impact of Miranda Revisited*, 86 J. CRIM. L. & CRIMINOLOGY 621, 681–92 (1996); Richard A. Rosen, *Reflections on Innocence*, 2006 WIS. L. REV. 237, 261–66; Stephen J. Schulhofer, *Miranda, Dickerson, and the Puzzling Persistence of Fifth Amendment Exceptionalism*, 99 MICH. L. REV. 941, 955 (2001); Christopher Slobogin, *Toward Taping*, 1 OHIO ST. J. CRIM. L. 309 (2003); Stuntz, *supra* note 30, at 981; Wayne T. Westling, *Something Is Rotten in the Interrogation Room: Let's Try Video Oversight*, 34 J. MARSHALL L. REV. 537 (2001).

<sup>33</sup> See, e.g., Charles J. Ogletree, *Are Confessions Really Good for the Soul?: A Proposal to Mirandize Miranda*, 100 HARV. L. REV. 1826 (1987); Schulhofer, *supra* note 32, at 955.

<sup>34</sup> See, e.g., KAMISAR, *Kauper's "Judicial Examination of the Accused" Forty Years Later—Some Comments on a Remarkable Article*, in *POLICE INTERROGATION AND CONFESSIONS*, *supra* note 32, at 77; Sharon L. Davies, *The Reality of False Confessions—Lessons of the Central Park Jogger Case*, 30 N.Y.U. REV. L. & SOC. CHANGE 209, 231–52 (2006); Richard J. Ofshe & Richard A. Leo, *The Decision to Confess Falsely: Rational Choice and Irrational Action*, 74 DENV. U. L. REV. 979, 1115–22 (1997); Stuntz, *supra* note 30, at 995–98.

<sup>35</sup> See, e.g., WHITE, *supra* note 30, at 196–215; Alschuler, *supra* note 32, at 967–78; Miriam S. Gohara, *A Lie for a Lie: False Confessions and the Case for Reconsidering the*

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My task will be to demonstrate that both points of consensus are wrong. On the first, I will argue that *Miranda* was quite right to conclude that custodial interrogation inherently involves compulsion within the meaning of the Fifth Amendment. Thus, *Miranda* is not prophylactic—its warnings are required only when a suspect is compelled to incriminate himself, and they ensure that incriminating statements are received in evidence only when a suspect has validly waived the right to be free from compelled self-incrimination. On the second, I will argue that *Miranda* should be measured by whether it has produced greater compliance with the Fifth Amendment, and on that score, *Miranda* is a resounding success. *Miranda*'s required warnings succeed in producing valid waivers of Fifth Amendment rights, and therefore prevent what would otherwise be unconstitutional interrogations. Although suspects may frequently misgauge their own interests in deciding whether to submit to custodial interrogation, the Fifth Amendment does not protect suspects from themselves—it is not aimed at “[p]reventing foolish (rather than compelled) confessions,” to use Justice Scalia’s typically memorable formulation.<sup>37</sup> Perhaps *Miranda* is a failure from the standpoint of those who think that the Constitution condemns any tactic that might smack of overreaching or risk convicting the innocent, but the Constitution does not demand perfection. The Fifth Amendment, in particular, prohibits only compulsion; and once a suspect validly waives his right to be free from compelled self-incrimination, the Fifth Amendment does not protect a suspect from his own improvident decision to submit to interrogation. As for the Due Process Clause, although it is hardly indifferent to the risk of wrongful conviction, it surely does not demand that the risk of error in criminal litigation be zero—a risk of error inheres in virtually any investigative tactic, from eyewitness testimony to fingerprints. For the most part, however, the critics of police interrogation as currently practiced cannot demonstrate that the tactics that they would forbid under the rubric of due process pose any greater risk of convicting the innocent than any others. We are far from the day when an em-

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*Legality of Deceptive Interrogation Techniques*, 33 *FORDHAM URB. L.J.* 791 (2006); Mark A. Godsey, *Rethinking the Involuntary Confession Rule: Toward a Workable Test for Identifying Compelled Self-Incrimination*, 93 *CAL. L. REV.* 465, 515–39 (2005); Alan Hirsch, *Threats, Promises, and False Confessions: Lessons of Slavery*, 49 *HOW. L.J.* 31, 54–59 (2005); Deborah Young, *Unnecessary Evil: Police Lying in Interrogations*, 28 *CONN. L. REV.* 425 (1996).

<sup>36</sup> See, e.g., Donald A. Dripps, *Foreword: Against Police Interrogation—And the Privilege Against Self-Incrimination*, 78 *J. CRIM. L. & CRIMINOLOGY* 699, 723–28 (1988); Irene Merker Rosenberg & Yale L. Rosenberg, *A Modest Proposal for the Abolition of Custodial Confessions*, 68 *N.C. L. REV.* 69, 109–14 (1989).

<sup>37</sup> *Dickerson v. United States*, 530 U.S. 428, 449 (2000) (Scalia, J., dissenting).

pirical case can be made that interrogation tactics that are considered appropriate under current law should be condemned because they create what is thought to be an undue risk of error—a truly prophylactic approach to constitutional criminal procedure. In short, for constitutional purposes, a confession obtained after a valid waiver of Fifth Amendment rights is good enough.

#### I. *MIRANDA* IS NOT PROPHYLACTIC: A CONSTITUTIONAL DEFENSE OF *MIRANDA*

The Supreme Court's first encounter with the intersection of the Fifth Amendment and custodial interrogation was *Bram v. United States*.<sup>38</sup> That case involved the interrogation of Bram, the first officer on an American ship, who was suspected of murdering the ship's captain, the captain's wife, and the second mate.<sup>39</sup> After Charles Brown, who was at the ship's wheel on the night of the murders, told his shipmates that he had seen Bram murder the captain, Bram was put in irons and subsequently placed in police custody when the ship reached Halifax.<sup>40</sup> In Halifax, Bram was brought before a police detective, who stripped Bram of his clothing, which he then searched.<sup>41</sup> At that point, the detective later testified that he told Bram:

"Bram, we are trying to unravel this horrible mystery." I said: "Your position is rather an awkward one. I have had Brown in this office and he made a statement that he saw you do the murder." He said: "He could not have seen me; where was he?" I said: "He states he was at the wheel." "Well," he said, "he could not see me from there." I said: "Now, look here, Bram, I am satisfied that you killed the captain from all I have heard from Mr. Brown. But," I said, "some of us here think you could not have done all that crime alone. If you had an accomplice, you should say so, and not have the blame of this horrible crime on your own shoulders." He said: "Well, I think, and many others on board the ship think, that Brown is the murderer; but I don't know anything about it."<sup>42</sup>

This testimony was subsequently offered and received at Bram's trial as a false effort at exculpation reflecting Bram's consciousness of guilt.<sup>43</sup>

If Bram's interrogation sounds familiar, it should. The tactics in play in *Bram* are not dissimilar to the police tactics considered in *Miranda* itself. The police manuals that the Court famously reviewed essentially advised interrogators to induce

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<sup>38</sup> 168 U.S. 532 (1897).

<sup>39</sup> *Id.* at 534–37.

<sup>40</sup> *Id.* at 535–37.

<sup>41</sup> *Id.* at 538.

<sup>42</sup> *Id.* at 539.

<sup>43</sup> *Id.* at 541–42.



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suspects to believe that it was in the suspect's interest to confess by minimizing or excusing the suspect's conduct, leading him to believe that his conviction is a certainty, or assuring him that his cooperation will be rewarded.<sup>44</sup> Even after *Miranda*, these tactics continue to be used; while the requisite warnings are now given, interrogators still try to convince suspects that they will be better off if they confess.<sup>45</sup>

This was certainly the approach that I took when I participated in interrogations during my years as a prosecutor, usually in an effort to “flip” a potential cooperator upon arrest. I never met a suspect who was eager to confess—the suspects I encountered uniformly wished to stay out of jail. In my experience, suspects cooperated with interrogation only if they perceived it to be in their interest to do so. So before beginning an interrogation, I would make a few “let-me-tell-you-why-I’m-here” remarks, which I carefully prefaced with an admonition that I wanted the suspect not to respond so as to avoid engaging in unwarned custodial interrogation.<sup>46</sup> In those remarks, I would convey to the suspect that he was in a lot of trouble, characterizing things in as dire a fashion as a plausible view of the evidence would allow. Then, I would give the requisite warnings, and if I obtained a waiver, I would stress my ability to help the suspect if he cooperated. Thus, I tried to use the threat of sanctions to induce cooperation, just as the manuals instruct.

The question posed by *Bram*—and by my own interrogations—is whether an implicit threat to send someone to prison for as long as possible unless he agrees to submit to interrogation is a form of compulsion within the meaning of the Fifth Amendment. To me, this has never seemed like a very hard question; nor did the Court see it as particularly difficult in *Bram*. In that case, the Court concluded that *Bram*'s statements were inadmissible because they “must necessarily have been the result of either hope or fear, or both, operating on the mind.”<sup>47</sup> The Court explained:

It cannot be doubted that . . . the result was to produce upon [*Bram*']s

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<sup>44</sup> *Miranda v. Arizona*, 384 U.S. 436, 449–55 (1966). See also, e.g., KAMISAR, *What Is an “Involuntary” Confession?*, in POLICE INTERROGATION AND CONFESSIONS, *supra* note 32, at 1; WHITE, *supra* note 30, at 25–36.

<sup>45</sup> See, e.g., WHITE, *supra* note 30, at 76–101; Leo, *supra* note 31, at 39–41; Richard A. Leo, *Miranda's Revenge: Police Interrogation as a Confidence Game*, 30 LAW & SOC'Y REV. 259 (1996); Richard A. Leo & Welsh S. White, *Adapting to Miranda: Modern Interrogators' Strategies for Dealing with the Obstacles Posed by Miranda*, 84 MINN. L. REV. 397, 431–50 (1999). See also FRED E. INBAU ET AL., CRIMINAL INTERROGATION AND CONFESSIONS 232–80 (4th ed. 2001).

<sup>46</sup> See *Rhode Island v. Innis*, 446 U.S. 291, 300–02 (1980).

<sup>47</sup> *Bram*, 168 U.S. at 562 (emphasis added).

mind the fear that if he remained silent it would be considered an admission of guilt . . . and it cannot be conceived that the converse impression would not also have naturally arisen, that by denying there was hope of removing suspicion from himself.<sup>48</sup>

There are those who believe that the Fifth Amendment's prohibition on compelled self-incrimination was intended to do no more than codify the common law privilege against compelled oaths.<sup>49</sup> On this view, *Bram* went wrong in extending the Fifth Amendment to unsworn interrogation and improperly conflating the privilege against compelled self-incriminatory testimony with the common law rule that forbade the reception of an involuntary confession in evidence.<sup>50</sup> But once one agrees that the Fifth Amendment extends to admitting the results of an unsworn interrogation into evidence at a subsequent trial, on the ground that the declarant who was under compulsion to confess becomes a "witness" within the meaning the Fifth Amendment,<sup>51</sup> it is hard to argue with the concept of compulsion embraced in *Bram*.

The appropriate starting point, of course, is to define compulsion for purposes of the Fifth Amendment. There is general

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<sup>48</sup> *Id.*

<sup>49</sup> See, e.g., AKHIL REED AMAR, THE CONSTITUTION AND CRIMINAL PROCEDURE: FIRST PRINCIPLES 70–88 (1997); JOSEPH D. GRANO, CONFESSIONS, TRUTH, AND THE LAW 123–43 (1993); 3 JOHN HENRY WIGMORE, EVIDENCE IN TRIALS AT COMMON LAW § 823 (Aspen Law & Business 1970) (1904); William T. Pizzi & Morris B. Hoffman, *Taking Miranda's Pulse*, 58 VAND. L. REV. 813, 842–44 (2005).

<sup>50</sup> See, e.g., Godsey, *supra* note 35, at 477–88. Other commentators, however, argue that the Fifth Amendment incorporated elements of both the privilege and the evidentiary rule. See, e.g., LEONARD W. LEVY, ORIGINS OF THE FIFTH AMENDMENT: THE RIGHT AGAINST SELF-INCRIMINATION 325–32, 405–32 (1968); Laurence A. Benner, *Requiem for Miranda: The Rehnquist Court's Voluntariness Doctrine in Historical Perspective*, 67 WASH. U. L.Q. 59, 92–109 (1989); Thomas Y. Davies, *Farther and Farther from the Original Fifth Amendment: The Recharacterization of the Right against Self-Incrimination as a "Trial Right" in Chavez v. Martinez*, 70 TENN. L. REV. 987 (2003); Lawrence Herman, *The Unexplored Relationship between the Privilege against Compulsory Self-Incrimination and the Involuntary Confession Rule (Part II)*, 53 OHIO ST. L.J. 497, 529–50 (1992); Stephen A. Saltzburg, *Miranda v. Arizona Revisited: Constitutional Law or Judicial Fiat*, 26 WASHBURN L.J. 1, 4–8 (1986).

<sup>51</sup> Even before *Bram*, the Court had taken this position in *Boyd v. United States*, 116 U.S. 616, 634–35 (1886). For arguments in support of this conclusion, see, e.g., KAMISAR, *Equal Justice in the Gatehouses and Mansions of American Procedure* (1965), in POLICE INTERROGATION AND CONFESSIONS, *supra* note 32, at 27 [hereinafter KAMISAR, *Equal Justice*]; KAMISAR, *A Dissent from the Miranda Dissents: Some Comments on the "New" Fifth Amendment and the Old "Voluntariness" Test* (1966), in POLICE INTERROGATION AND CONFESSIONS, *supra* note 32, at 41, 41–68 [hereinafter KAMISAR, *A Dissent*]; Albert W. Alschuler, *A Peculiar Privilege in Historical Perspective: The Right to Remain Silent*, 94 MICH. L. REV. 2625, 2667–72 (1996); Herman, *supra* note 50, at 529–50. Indeed, even Justice Scalia and Justice Thomas, the two *Miranda* foes now sitting on the Court, see *Dickerson v. United States*, 530 U.S. 428, 461–65 (2000) (Scalia, J., joined by Thomas, J., dissenting), have concluded that the term "witness," at least within the meaning of the Fifth Amendment, includes not only one who gives testimony but also anyone who furnishes evidence to the prosecution that it later uses at trial. See *United States v. Hubbell*, 530 U.S. 27, 49–56 (2000) (Thomas, J., joined by Scalia, J., concurring).

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agreement that the paradigmatic form of compulsion that was forbidden by the privilege against compelled self-incrimination as it was understood at the time of the Fifth Amendment's ratification was the compelled oath.<sup>52</sup> An accused who declined to take the oath risked conviction, contempt, or other sanctions.<sup>53</sup> The original meaning of compulsion, then, is the use of a threat of criminal sanctions to obtain testimony. Indeed, the most natural reading of the term "compulsion" is the threat of adverse consequences—such as the historically paradigmatic sanction of conviction or contempt—as a form of coercive pressure on a suspect to become a "witness" against himself.<sup>54</sup> The textual prohibition on compelled self-incrimination in the Fifth Amendment, however, is not limited to those who are compelled to take oaths, nor to those subjected to torture or other specified techniques for eliciting confessions. In particular, unlike the Sixth Amendment's Compulsory Process Clause, which addresses only the compulsion that inheres in requiring a witness to testify at a trial,<sup>55</sup> the Fifth Amendment is triggered by any form of compulsion, not merely the obligation to obey compulsory process requiring one to appear and testify at a judicial proceeding. This suggests that the holding in *Bram* was correct; *Bram* was subjected to compulsion—the threat of criminal sanctions—during his interrogation, and that threat was used to induce him to submit to interrogation.

To be sure, the threat of conviction or contempt for a refusal to take a mandatory oath is a more direct form of compulsion than the future risk of sanctions facing *Bram*, but again, the Fifth Amendment's text prohibits any quantum or form of compulsion, not just compulsion through direct, immediate, and relatively certain sanctions to be imposed in an already pending proceeding. As the Court wrote in *Bram*,

A confession can never be received in evidence where the prisoner has been influenced by any threat or promise; for the law cannot measure the force of the influence used, or decide upon its effect upon the mind

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<sup>52</sup> See, e.g., GRANO, *supra* note 49, at 124–31; LEVY, *supra* note 50, at 205–404; Godsey, *supra* note 35, at 477–85; John H. Langbein, *The Historical Origins of the Privilege Against Self-Incrimination at Common Law*, 92 MICH. L. REV. 1047, 1072–85 (1994); Eben Moglen, *Taking the Fifth: Reconsidering the Origins of the Constitutional Privilege Against Self-Incrimination*, 92 MICH. L. REV. 1086 (1994).

<sup>53</sup> See, e.g., LEVY, *supra* note 50, at 130–33, 269; Lawrence Herman, *The Unexplored Relationship Between the Privilege Against Compulsory Self-Incrimination and the Involuntary Confession Rule (Part I)*, 53 OHIO ST. L.J. 101, 108, 134–35 (1992); Langbein, *supra* note 52, at 1073.

<sup>54</sup> Mark Godsey, although a critic of *Bram*, provides a particularly helpful account in support of just this view of compulsion. See Godsey, *supra* note 35, at 491–97.

<sup>55</sup> "In all criminal prosecutions the accused shall enjoy the right . . . to have compulsory process for obtaining witnesses in his favor . . ." U.S. CONST. amend. VI.

of the prisoner, and therefore excludes the declaration if any degree of influence has been exerted.<sup>56</sup>

It was through the threat of a prosecution for murder that Bram was induced to accuse Brown while denying that Brown could have seen him, and that is compulsion in the same sense that persons were once compelled to testify under oath by the threat of contempt. As the Court observed, Bram could not have decided whether to respond to the detective's queries without necessarily considering the peril he faced. Similarly, when I succeeded in obtaining cooperation from my interrogees, they necessarily had to consider the magnitude of sanctions that they faced if they failed to cooperate. Thus, whatever else might amount to compulsion within the meaning of the Fifth Amendment, *Bram* correctly concluded that threatening a suspect with criminal sanctions during custodial interrogation falls within the scope of the Fifth Amendment's protection against compelled self-incrimination.<sup>57</sup>

At the outset, I promised to defend the proposition that custodial interrogation always involves compulsion within the meaning of the Fifth Amendment. Even if I am right that Bram's interrogation, or my own, involved Fifth Amendment compulsion, that does not mean that every instance of custodial interrogation

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<sup>56</sup> *Bram v. United States*, 168 U.S. 532, 543 (1897) (quoting 3 SIR WM. OLDNALL RUSSELL, A TREATISE ON CRIMES AND MISDEMEANORS 478 (Horace Smith & A.P. Perceval Keep eds., 6th ed. 1896)). For a fascinating discussion of the evolution of the rule against promises of leniency during interrogation between the seventeenth and nineteenth centuries and how it led some jurisdictions to a solution much like *Miranda*, see Wesley MacNeil Oliver, *Magistrates' Examinations, Police Interrogations, and Miranda-Like Warnings in the Nineteenth Century*, 81 TUL. L. REV. 777, 786-810 (2007).

<sup>57</sup> The Supreme Court has occasionally, and without citing historical evidence, characterized torture as the chief evil against which the right against compelled self-incrimination was directed. See, e.g., *McKune v. Lile*, 536 U.S. 24, 41 (2002). Although the historical basis for this focus on torture as opposed to compulsory oaths is questionable, even under the Court's own precedents, see, e.g., *Miranda*, 384 U.S. at 442-43, treating torture as the paradigm of compulsion does not blunt the force of the argument advanced above. Torture, like the sanctions that following from refusing to take a compulsory oath, was a form of punishment that followed from a refusal to cooperate with interrogation. The text of the Fifth Amendment, moreover, does not identify only a single form of compulsion that is forbidden. Instead, any form of compulsion—be it torture or any other type of punitive sanction based on a refusal to submit to interrogation—renders a subsequent statement inadmissible. That said, it is beyond the scope of the current project to attempt a comprehensive account of Fifth Amendment compulsion. For present purposes, it is sufficient to observe that the original meaning of the text supports *Bram's* view that a threat of a criminal prosecution amounts to compulsion, whatever else might also constitute compulsion for purposes of the Fifth Amendment. For a more extended discussion of what types of adverse governmental actions might amount to compulsion within the meaning of the Fifth Amendment, see, for example, GRANO, *supra* note 49, at 59-83; Ronald J. Allen & M. Kristin Mace, *The Self-Incrimination Clause Explained and Its Future Predicted*, 94 J. CRIM. L. & CRIMINOLOGY 243, 250-56 (2004); Godsey, *supra* note 35, at 491-97; Peter Westen & Stuart Mandell, *To Talk, To Balk, or To Lie: The Emerging Fifth Amendment Doctrine of "Preferred Response,"* 19 AM. CRIM. L. REV. 521, 535-40 (1982).

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involves compulsion within the meaning of the Fifth Amendment. Of course, once *Bram* had established that the law cannot endeavor to measure the effect of compulsion on the mind of a prisoner, it was perhaps only a small step to *Miranda's* holding that custodial interrogation inherently involves compulsion, but it is surely possible to argue that custodial interrogation sometimes occurs in the absence of anything fairly characterized as compulsion. In his dissenting opinion in *Miranda*, Justice White made the point this way: “[U]nder the Court’s rule, if the police ask [an arrestee] a single question such as ‘Do you have anything to say?’ or ‘Did you kill your wife?’ his response, if there is one, has somehow been compelled . . . . Common sense informs us to the contrary.”<sup>58</sup> Most commentators seem to find this point unanswerable.<sup>59</sup> But when a public official, with a badge and a gun, deprives a suspect of his liberty, places him in custody, and then asks, “do you have anything to say?” is it really the case that there is no compulsion to respond?

One thing that is unquestionably inherent in custodial interrogation is an assertion of the state’s power to deprive suspects of their liberty. When the state exercises this power, and then begins to interrogate the detainee, compulsion to respond to the interrogation is an inevitable result. After all, implicit in custodial interrogation is the threat that the detention and accompanying interrogation will be followed by a criminal prosecution with its attendant sanctions. That kind of threat, in turn, is the hallmark of Fifth Amendment compulsion, as we have seen. Of course, some detainees will have the fortitude to ignore their jailer’s questions, but if the interrogator’s questions go unanswered, there has been no Fifth Amendment violation because the suspect has not been compelled to become a witness against himself.<sup>60</sup> When the suspect submits to interrogation, however,

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<sup>58</sup> 384 U.S. at 533–34 (White, J., dissenting).

<sup>59</sup> See, e.g., GRANO, *supra* note 49, at 59–83; Gerald M. Caplan, *Questioning Miranda*, 38 VAND. L. REV. 1417, 1446–58 (1985); Paul G. Cassell & Bret S. Hayman, *Police Interrogation in the 1990s: An Empirical Study of the Effects of Miranda*, 43 U.C.L.A. L. REV. 839, 919 (1996); George C. Thomas III, *An Assault on the Temple of Miranda*, 85 J. CRIM. L. & CRIMINOLOGY 807, 818–22 (1995) (reviewing JOSEPH D. GRANO, *CONFESSIONS, TRUTH, AND THE LAW* (1993)); Anthony P. Bigornia, *Supreme Court Review, The Supreme Court’s Cost-Benefit Analysis of Federal Habeas Review of Alleged Miranda Violations*, 84 J. CRIM. L. & CRIMINOLOGY 915, 934–35 (1994). See also Schulhofer, *supra* note 15, at 448.

<sup>60</sup> In this respect, it bears remembering that *Miranda* does not prohibit unwarned interrogation per se, it only addresses the admission of evidence derived from the unwarned interrogation in a subsequent criminal case. See *Chavez v. Martinez*, 538 U.S. 760, 770–73 (2003) (plurality opinion); *id.* at 789 (Kennedy, J., concurring in the judgment). See also *New York v. Quarles*, 467 U.S. 649, 686 (1984) (Marshall, J., dissenting). Indeed, in *Miranda* itself, the Court framed its holding in terms of the admissibility of evidence: “[T]he prosecution may not use statements, whether exculpatory or inculpatory, stemming from custodial interrogation of the defendant unless it demonstrates the use of

at least absent extraordinary circumstances, I see no plausible way to deny that the suspect has been compelled to respond to his captor's questions within the meaning of the Fifth Amendment by virtue of the compulsive power of custody and the inherent threat that it will continue unless the jailer is somehow satisfied. As *Bram* recognizes, the hope of pleasing one's jailer—convincing him that he is holding an innocent person, or at least to be lenient—cannot help but enter into the calculations of one subjected to custodial interrogation. Conversely, the threat that the jailer, if unsatisfied by the suspect, will ultimately seek criminal sanctions is equally implicit in any assertion of the state's power to detain and interrogate.<sup>61</sup>

To be sure, one can imagine bizarre cases in which the use of custodial interrogation bears no causal relation to an ensuing confession, such as a suspect who suffers under some form of mental illness that produces a desire for confession or who otherwise decides to confess before he is taken into custody. It may be that in an appropriate case, the Court will carve out such cases from *Miranda*. The Court has already characterized *Miranda's* holding as establishing a “presumption of coercion” “inherent in custodial interrogations,”<sup>62</sup> perhaps it will eventually hold that this presumption can be rebutted by proof that there was no causal relationship between an incriminating statement and custodial interrogation.<sup>63</sup> But surely the potential for bizarre outliers in which there is no relationship between cus-

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procedural safeguards effective to secure the privilege against self-incrimination.” 384 U.S. at 444. Thus, if an officer engages in unwarned interrogation and is ignored, there may be no compulsion within the meaning of the Fifth Amendment, but there is no *Miranda* violation either.

<sup>61</sup> For an example of a suspect who seems to have suffered from a form of mental illness that instilled a desire to confess even before he was taken into custody, see *Colorado v. Connelly*, 479 U.S. 157, 161–62 (1986).

<sup>62</sup> *United States v. Patane*, 542 U.S. 630, 639 (2004) (plurality opinion); *id.* at 646 (Souter, J., dissenting); *Arizona v. Roberson*, 486 U.S. 675, 686 (1988); *Oregon v. Elstad*, 470 U.S. 298, 307 (1985).

<sup>63</sup> Indeed, the Court has already held that there are some situations that involve technical custody but in which questioning is so routine and noncoercive that no compulsion in the constitutional sense is present. Thus, the Court has held that questioning during a routine traffic stop does not trigger *Miranda*, see *Berkemer v. McCarty*, 468 U.S. 420, 435–41 (1984), and that routine booking questions also fail to trigger *Miranda*, see *Pennsylvania v. Muniz*, 496 U.S. 582, 601–02 (1990). Indeed, even the officer's question about the location of the suspect's gun upon apprehending a suspect in the just-completed armed rape at issue in *New York v. Quarles*, 467 U.S. at 651–52, may not involve Fifth Amendment compulsion; the events unfolded so quickly and spontaneously that the suspect may well not have been subject to the kind of compulsion that is present when a suspect must necessarily contemplate the risks inhering in remaining silent while under interrogation. See *id.* at 655–58. Given the Court's willingness to limit the scope of *Miranda* to contexts in which its presumption of compulsion holds, it is likely that *Miranda* will not reach cases in which the suspect confesses for reasons unrelated to the existence of custodial interrogation.

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todial interrogation and an ensuing confession is no reason to doubt that absent extraordinary circumstances, the existence of the custodial relation between interrogator and interrogee exerts compulsion within the meaning of the Fifth Amendment. If the worst that can be said of *Miranda* is that it envisions the usual case rather than the bizarre outlier, then it should be thought to fare pretty well in the canon of constitutional criminal procedure.

It is doubtless true that Justice White's hypothetical interrogation involves only a bit of compulsion—far less than the compulsion that inheres in physical punishment<sup>64</sup> or the other tactics considered impermissible when the Court was assessing confessions under the Due Process Clause's "voluntariness" test.<sup>65</sup> Once the Court left the vagaries of due process behind and held that the Fifth Amendment's prohibition on compelled self-incrimination was applicable to the states,<sup>66</sup> however, the pertinent constitutional question, even as applied to state prosecutions, was whether compulsion was used to obtain an incriminating statement. And, as we have seen, the Fifth Amendment forbids the admission of any confession obtained through compulsion, whether a little or a lot, as the Court held in *Bram*. Thus, *Miranda*'s holding on the coercive nature of custodial interrogation is not only defensible, it was not even much of an innovation in Fifth Amendment jurisprudence.<sup>67</sup>

Accordingly, there is little if any prophylaxis in the view that compulsion within the meaning of the Fifth Amendment is inherent in the process of custodial interrogation. Indeed, that view

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<sup>64</sup> See *Brown v. Mississippi*, 297 U.S. 278 (1936).

<sup>65</sup> See, e.g., *Lynnum v. Illinois*, 372 U.S. 528 (1963) (inducing confession by threats that defendant would lose custody of her children); *Payne v. Arkansas*, 356 U.S. 560 (1958) (holding suspect three days incommunicado with little food and threats of lynching); *Leyra v. Denno*, 347 U.S. 556 (1954) (obtaining confessions after questioning ill defendant repeatedly over three days and using hypnosis to suggest guilt); *Watts v. Indiana*, 338 U.S. 49 (1949) (questioning suspect repeatedly and persistently over six days); *Malinski v. New York*, 324 U.S. 401 (1945) (stripping suspect naked for three hours and then questioning; questioning continued over three days during which defendant was held incommunicado); *Ward v. Texas*, 316 U.S. 547 (1942) (questioning repeatedly as suspect was moved from jail to jail over a three-day period and told of threats of lynching); *Chambers v. Florida*, 309 U.S. 227 (1940) (interrogating repeatedly over five days culminating in an all-night session). For discussions of the relative breadth of the due-process concept of voluntariness as compared to the Fifth Amendment's concept of compulsion, see Catherine Hancock, *Due Process Before Miranda*, 70 TUL. L. REV. 2195 (1996); Steven Penney, *Theories of Confession Admissibility: A Historical View*, 25 AM. J. CRIM. L. 309 (1998).

<sup>66</sup> See *Malloy v. Hogan*, 378 U.S. 1 (1964).

<sup>67</sup> Indeed, in *Miranda* itself, the Court observed that the applicability of the Fifth Amendment to custodial interrogation "could have been taken as settled in federal courts almost 70 years ago [in *Bram*]." 384 U.S. at 461. To be sure, *Bram* had been rarely invoked by the Court prior to *Miranda*, but the Court decided only a single case involving the application of the Fifth Amendment to custodial interrogation between *Bram* and *Miranda*, and in that case, it treated *Bram* as controlling. See *Ziang Sung Wan v. United States*, 266 U.S. 1 (1924).

was not invented in *Miranda*; in fact the Court's principal pre-*Miranda* advocate of unwarned interrogation, Justice Jackson, took nearly that position more than two decades before *Miranda*. Dissenting in *Ashcraft v. Tennessee*,<sup>68</sup> Justice Jackson objected to the majority's concern with coercion in its analysis of the admissibility of a confession under the Due Process Clause because, in his view, coercion was always present in custodial interrogation:

The Court bases its decision on the premise that custody and examination of a prisoner for thirty-six hours is 'inherently coercive.' Of course it is. And so is custody and examination for one hour. Arrest itself is inherently coercive, and so is detention. When not justified, infliction of such indignities upon the person is actionable as a tort. Of course such acts put pressure upon the prisoner to answer questions[,] to answer them truthfully, and to confess if guilty.<sup>69</sup>

The careful reader will note that Justice Jackson used the term "coercive," a concept that the Court had applied in its due process jurisprudence concerning the admissibility of confessions in state prosecutions before it held the Fifth Amendment applicable to the states, rather than the Fifth Amendment concept of compulsion. Still, it was but a small step from his acknowledgement that custodial interrogation is inherently coercive to *Miranda*'s conclusion that custodial interrogation involved compulsion as that concept is understood under the Fifth Amendment.<sup>70</sup>

The account of Fifth Amendment compulsion that I have advanced is rejected by nearly all commentators, but for strikingly unpersuasive reasons. Albert Alschuler, for example, has written that "[a] person can influence another's choice without compelling it; to do so she need only keep her persuasion within appropriate bounds of civility . . ." <sup>71</sup> Perhaps so, but the "appropriate bounds of civility" surely does not include imprisoning the object of one's attempts at persuasion; as Justice Jackson acknowledged, that form of "persuasion" goes into the realm of the tor-

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<sup>68</sup> 322 U.S. 143 (1944).

<sup>69</sup> *Id.* at 161 (Jackson, J., dissenting). In a similar vein, Joseph Grano argued that one cannot assess the impact of any interrogation tactic without developing normative standards to define what tactics should be deemed permissible. See GRANO, *supra* note 49, at 59–83.

<sup>70</sup> For an account of the meaning of compulsion under the Fifth Amendment, see *supra* text accompanying notes 52–55. The term "coercion," as it came to be used in the due process cases, had no especially precise meaning. It appeared to denote methods involving a degree of psychological or physical pressure on a suspect that gave rise to an unacceptable risk of a false confession, or methods that were inconsistent with normative standards that the Court was prepared to impose governing the amount of pressure that interrogators would be permitted to utilize. See Penney, *supra* note 65, at 341–46. Whatever its precise meaning, this due-process concept of coercion is plainly not far from the Fifth Amendment's conception of compulsion. See Hancock, *supra* note 65, at 2223–32.

<sup>71</sup> Alschuler, *supra* note 51, at 2626.



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tious.<sup>72</sup> Mere persuasion, under *Bram* or in ordinary parlance, is unaccompanied by actual or threatened deprivation of liberty.

Commentators also argue that *Miranda's* concept of compulsion and waiver is inconsistent; they argue that if the threat of criminal sanctions were deemed compulsion, a defendant could never validly waive his Fifth Amendment rights because a waiver given while a suspect is subject to compulsion could never be voluntary.<sup>73</sup> But that does not follow.

*Miranda* applied settled principles of waiver as it held that to introduce the results of custodial interrogation into evidence, “a heavy burden rests on the government to demonstrate that the defendant knowingly and intelligently waived his privilege against self-incrimination and his right to retained or appointed counsel,” adding that “[t]his Court has always set high standards of proof for the waiver of constitutional rights.”<sup>74</sup> The standards for waiver, however, do not require that the defendant face no risks if he chooses to assert his rights. We know this from the guilty-plea cases, which characterize a plea of guilty as a waiver, among other things, of the right against compelled self-incrimination,<sup>75</sup> but add that an accused can nevertheless make a

<sup>72</sup> See *supra* text accompanying note 69. Professor Grano, in contrast, argued that noncustodial interrogation frequently involves tactics every bit as compulsive as custodial interrogation. See Joseph D. Grano, *Miranda's Constitutional Difficulties: A Reply to Professor Schulhofer*, 55 U. CHI. L. REV. 174, 186 (1988). For noncustodial interrogation, however, there is force to Professor Alschuler's claim that the police are undertaking what is properly characterized as persuasion as opposed to compulsion. In any event, even if *Miranda* can fairly be accused of under-enforcing the Fifth Amendment by limiting its holding to custodial interrogation, that accusation hardly undermines the thesis that *Miranda* is not prophylactic.

<sup>73</sup> See, e.g., DONALD A. DRIPPS, ABOUT GUILT AND INNOCENCE: THE ORIGINS, DEVELOPMENT, AND FUTURE OF CONSTITUTIONAL CRIMINAL PROCEDURE 81, 119–20 (2003); Joseph D. Grano, *Selling the Idea to Tell the Truth: The Professional Interrogator and Modern Confessions Law*, 84 MICH. L. REV. 662, 671–72 (1986) (reviewing FRED E. INBAU ET AL., CRIMINAL INTERROGATION AND CONFESSIONS (1986)); Seidman, *supra* note 30, at 740, 744; Welsh S. White, *Defending Miranda: A Reply to Professor Caplan*, 39 VAND. L. REV. 1, 10 (1986). Similarly, Professor Thomas argues that Fifth Amendment compulsion cannot include the threat of conviction or the Fifth Amendment would prevent a defendant from testifying at trial in his own defense in order to avoid conviction because such testimony is necessarily compelled. See Thomas, *supra* note 59, at 820–21. These arguments echo Justice White's *Miranda* dissent:

But if the defendant may not answer without a warning a question such as “Where were you last night?” without having his answer be a compelled one, how can the Court ever accept his negative answer to the question of whether he wants to consult his retained counsel or counsel whom the Court will appoint?

384 U.S. at 536 (White, J., dissenting).

<sup>74</sup> 384 U.S. at 475.

<sup>75</sup> See, e.g., *Florida v. Nixon*, 543 U.S. 175, 187–88 (2004); *United States v. Ruiz*, 536 U.S. 622, 628–29 (2002); *Cooper v. Oklahoma*, 517 U.S. 348, 364 (1996); *Godinez v. Moran*, 509 U.S. 389, 397 n.7 (1993); *Parke v. Raley*, 506 U.S. 20, 28–29 (1992). This rule emerged in *Boykin v. Alabama*, 395 U.S. 238 (1969), in which the Court held that because a guilty plea involves a waiver of constitutional rights, including the right against com-

knowing, voluntary, and intelligent decision to seek the advantages of a negotiated disposition despite the pressure created by a potentially greater sentence if the accused asserts the right to trial.<sup>76</sup> Indeed, even if a plea bargain ultimately turns out to be a poor deal, the waiver is still considered valid.<sup>77</sup> Similarly, when a defendant elects to waive his right to remain silent and testify at trial, he does so under the threat that the prosecution's case, if left un rebutted, will likely result in conviction. This kind of pressure has also never been thought to amount to a violation of the Fifth Amendment. Rather, "it is not thought inconsistent with the enlightened administration of criminal justice to require the defendant to weigh such pros and cons in deciding whether to testify."<sup>78</sup> Similarly, a suspect asked to waive his right to remain silent during custodial interrogation may decide to do so even though he faces the threat of a criminal prosecution.

It follows that *Miranda* warnings provide the ingredients for a valid waiver of Fifth Amendment rights; in this sense as well, *Miranda* worked no innovation, but merely applied settled law. Long before *Miranda*, it had been settled that "courts indulge every reasonable presumption against waiver' of fundamental constitutional rights and . . . 'do not presume acquiescence in the loss of fundamental rights.'"<sup>79</sup> It had been equally settled that a valid waiver is "an intentional relinquishment or abandonment of a known right or privilege."<sup>80</sup> *Miranda* applied these rules as it fashioned its warnings in order to guarantee that suspects receive the information necessary to make a knowing and intelligent waiver of Fifth Amendment rights.<sup>81</sup>

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pelled self-incrimination, there must be affirmative evidence of a knowing, intelligent, and voluntary waiver in the record. *Id.* at 242-43.

<sup>76</sup> See, e.g., *United States v. Mezzanatto*, 513 U.S. 196, 209-10 (1995); *Alabama v. Smith*, 490 U.S. 794, 802-03 (1989); *Corbitt v. New Jersey*, 439 U.S. 212, 225 (1978); *Bordenkircher v. Hayes*, 434 U.S. 357, 363-64 (1978); *Chaffin v. Stynchcombe*, 412 U.S. 17, 30-32 (1973); *Brady v. United States*, 397 U.S. 742, 749-55 (1970).

<sup>77</sup> See, e.g., *Bradshaw v. Stumpf*, 545 U.S. 175, 186 (2005); *Mabry v. Johnson*, 467 U.S. 504, 508 (1984); *Brady*, 397 U.S. at 757.

<sup>78</sup> *McGautha v. California*, 402 U.S. 183, 215 (1971). Although some cases, in rather conclusory terms, characterize the pressure that a defendant experiences when deciding whether to testify as something other than "compulsion" within the meaning of the Fifth Amendment, see, e.g., *Ohio Adult Parole Auth. v. Woodard*, 523 U.S. 272, 286-87 (1998); *Williams v. Florida*, 399 U.S. 78, 83-85 (1970); that view is strikingly unpersuasive. As we have seen, *Bram* properly concluded that a suspect facing the threat of criminal prosecution if he does not speak is subjected to compulsion within the meaning of the Fifth Amendment. A view that denies the existence of similar compulsion during a criminal trial—when the threat of conviction is even closer at hand—comports with neither *Bram*, the historically understood meaning of compulsion, or common sense.

<sup>79</sup> *Johnson v. Zerbst*, 304 U.S. 458, 464 (1938) (citations omitted) (quoting *Aetna Ins. Co. v. Kennedy*, 301 U.S. 389, 393 (1937), and *Ohio Bell Tel. Co. v. Public Utilities Comm'n*, 301 U.S. 292, 307 (1937)).

<sup>80</sup> *Id.*

<sup>81</sup> 384 U.S. at 444, 475.

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*Miranda* requires that an individual in custody be advised of his right to remain silent, that anything he says can be used against him, and of his right to have counsel present during interrogation.<sup>82</sup> These rights are nowhere to be found in the Fifth Amendment itself, but this advice ensures that a defendant understands that he has no obligation to participate in custodial interrogation. The right to counsel, in particular, informs the suspect that if he wishes expert advice as he assesses whether to participate in custodial interrogation, it may be had. Advising the suspect of the availability of expert legal advice clearly provides a far more comprehensive offer of aid in assessing the risks of submitting to interrogation than any formulaic warning that the Court could have advised. The right to counsel is perhaps the most debatable of the *Miranda* rights, since that right seems to inhere in the Sixth and not the Fifth Amendment.<sup>83</sup> But if one rigorously applies the rule that indulges every reasonable presumption against waiver, it is quite defensible to conclude that suspects cannot be expected to make knowing and intelligent decisions if they are unaware of the availability of expert legal advice.<sup>84</sup>

Once advised of these rights, moreover, a suspect's decision to submit to custodial interrogation is properly characterized as an intentional relinquishment of a known right.<sup>85</sup> The Fifth Amendment, after all, secures no more than a right to be free from compelled self-incrimination. The *Miranda* warnings ensure that the suspect knows that he need not participate in interrogation and is being asked to surrender that right. For purposes of the Fifth Amendment, no more is required to obtain a valid waiver, at least under the settled principles of waiver law that *Miranda* applied. As we have seen, a waiver is valid as long as a suspect intentionally relinquishes a known right, and the *Miranda* warnings ensure that a suspect knows that he has a

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<sup>82</sup> *Id.* at 444, 467–72.

<sup>83</sup> See, e.g., Scott W. Howe, *The Troubling Influence of Equality in Constitutional Criminal Procedure: From Brown to Miranda, Furman, and Beyond*, 54 VAND. L. REV. 359, 397–403, 434–38 (2001).

<sup>84</sup> Precisely because the *Miranda* right to counsel can be defended only based upon a rather generous presumption against a knowing and intelligent waiver, it may be that there are some circumstances, such as interrogation overseas where competent counsel is not readily available, in which this rule for waiver becomes overgenerous and should be abandoned. For additional consideration of the applicability of *Miranda* to interrogation overseas, see M.K.B. Darmer, *Beyond Bin Laden and Lindh: Confessions Law in an Age of Terrorism*, 12 CORNELL J.L. & PUB. POL'Y 319, 345–54 (2003); M.K.B. Darmer, *Lessons from the Lindh Case: Public Safety and the Fifth Amendment*, 68 BROOK. L. REV. 241, 271–86 (2002); Mark A. Godsey, *Miranda's Final Frontier—The International Arena: A Critical Analysis of United States v. Bin Laden and a Proposal for a New Miranda Exception Abroad*, 51 DUKE L.J. 1703, 1770–80 (2002).

<sup>85</sup> See *North Carolina v. Butler*, 441 U.S. 369, 372–75 (1979).

right to remain silent and is facing a decision whether to relinquish his right when he is asked to waive. Thus, while *Miranda* does not eliminate the compulsion inherent in custodial interrogation, it instead produces a valid waiver of the right to be free from that compulsion.

Understanding *Miranda* warnings as a recipe for valid waiver explains as well the Court's invitation for "potential alternatives for protecting the privilege" that are "at least as effective in apprising accused persons of their right of silence and in assuring a continuous opportunity to exercise it . . . ."<sup>86</sup> There is no single form of words necessary for a valid waiver; any advice that enables a suspect to make a knowing and intelligent decision about Fifth Amendment rights will comport with constitutional standards.<sup>87</sup> That does not make the warnings prophylactic; it makes them one among many alternatives that could produce a valid waiver of constitutional rights.<sup>88</sup>

To be sure, many interrogators are adept at using some combination of threats and inducements to convince suspects to submit to interrogation—and even to confess—regardless of whether it was in the suspect's interest to do so. I certainly tried to do just that when I was a prosecutor. Thus, I freely acknowledge that if they are to protect their own legal interests most efficaciously, suspects would probably be well advised to consult with an attorney before deciding to submit to interrogation.<sup>89</sup> It is also probably true that many suspects have undeserved confidence in their ability to talk their way out of their troubles.<sup>90</sup> Perhaps it

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<sup>86</sup> 384 U.S. at 467.

<sup>87</sup> Indeed, the Court has tolerated some variation in the language of the required warnings that is not thought to dilute their efficacy. See *Duckworth v. Eagan*, 492 U.S. 195 (1989); *California v. Prysock*, 453 U.S. 355 (1981) (per curiam).

<sup>88</sup> Thus, in some sense the warnings amount to a "safe harbor." See Michael C. Dorf & Barry Friedman, *Shared Constitutional Interpretation*, 2000 SUP. CT. REV. 61, 81–85. The safe harbor, however, is within the law of waiver, and is not based on an absence of compulsion. The warnings do not eliminate the compulsion inherent in custodial interrogation by creating a safe harbor of voluntariness; if they did, then the Court would have held that the warnings without more could produce an admissible statement. To the contrary, the Court made plain that even with the requisite warnings, a statement is inadmissible unless the government can discharge its burden of proving a valid waiver. See 384 U.S. at 475–77. See also *Tague v. Louisiana*, 444 U.S. 469, 470–71 (1980) (per curiam); *Butler*, 441 U.S. at 373.

<sup>89</sup> Even this rule of thumb is not unqualified. In my experience, both prosecutors and judges make a special effort to acknowledge cooperation that was offered from the start, without need of counsel or a negotiated arrangement. It is, in my view, at least a modest overstatement to claim that a suspect is never well-advised to cooperate with the authorities during uncounseled custodial interrogation.

<sup>90</sup> See Thomas, *supra* note 30, at 1106–12. There is at least some empirical evidence to support this view. Using volunteer subjects under laboratory conditions, Saul Kassin and Rebecca Norwick found that the most likely reason simulated suspects gave for waiving their *Miranda* rights was their belief that they could convince their interrogators of their innocence. See Saul M. Kassin & Rebecca J. Norwick, *Why People Waive their*

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is even true that most persons in custody feel intimidated and are reluctant to invoke their rights.<sup>91</sup> But once a suspect has waived his right to be free from compelled self-incrimination, an insistence on further safeguards is vulnerable to Justice Scalia's charge that under the Fifth Amendment, the Court may not properly concern itself with "[p]reventing foolish (rather than compelled) confessions."<sup>92</sup>

In particular, when a suspect waives his rights under *Miranda*, the suspect has knowingly and intentionally decided to make his own assessment of the risks and benefits of submitting to custodial interrogation without expert advice. A decision to proceed with interrogation without counsel under such circumstances may be foolish, but it nevertheless satisfies the settled standards for a valid waiver.<sup>93</sup> As we have seen, the traditional standard for waiver merely requires an intentional relinquishment of a known right. Thus, a valid waiver does not require

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*Miranda Rights: The Power of Innocence*, 28 LAW & HUM. BEHAV. 211 (2004). Although caution is necessary in treating laboratory experiments involving volunteers who face stakes that are much lower than those in the criminal justice system as indicative of the behavior of actual suspects, this supposition is corroborated by evidence that unsuccessful experience with the criminal justice system makes suspects less likely to submit to interrogation. Leo found that suspects with felony records were almost four times more likely to invoke their rights during custodial interrogation than suspects with no record, and almost three times more likely to invoke than suspects with only a misdemeanor record. See Richard A. Leo, *Inside the Interrogation Room*, 86 J. CRIM. L. & CRIMINOLOGY 266, 286–87 (1996). It would make sense that if suspects' belief in their ability to convince interrogators of their innocence motivates most waivers, then suspects who have learned that they are unable to persuade interrogators of their innocence are less likely to waive. My own experience was that suspects had a wide variety of reasons for wanting to talk with interrogators, but a belief in their ability to talk their way out of trouble was certainly one of the most common motives that I perceived.

<sup>91</sup> See, e.g., Stephen J. Schulhofer, *Confessions and the Court*, 79 MICH. L. REV. 865, 880–82 (1981) (reviewing YALE KAMISAR, *POLICE INTERROGATION AND CONFESSIONS: ESSAYS IN LAW AND POLICY* (1980)).

<sup>92</sup> *Dickerson v. United States*, 530 U.S. 428, 449 (2000) (Scalia, J., dissenting).

<sup>93</sup> This point also demonstrates the non-prophylactic character of the secondary protection offered by the rule of *Edwards v. Arizona*, 451 U.S. 477 (1981), that when a suspect invokes the right to counsel recognized in *Miranda*, the authorities may not subsequently communicate with the suspect unless communication is initiated by the suspect. *Id.* at 484–85. Once an accused has indicated that he doubts his own ability to make a waiver decision in the absence of expert assistance, the presumption against waiver amply supports the conclusion that the suspect should not be pressed to make such a decision. The suspect's invocation is itself powerful evidence that the suspect cannot make a knowing and intelligent waiver decision in the absence of counsel. As the Court has put it, "the accused having expressed his own view that he is not competent to deal with the authorities without legal advice, a later decision at the authorities' insistence to make a statement without counsel's presence may properly be viewed with skepticism." *Arizona v. Roberson*, 486 U.S. 675, 681 (1988) (quoting *Michigan v. Mosley*, 423 U.S. 96, 110 n.2 (1975) (White, J., concurring in the result)). When a suspect invokes only the right to silence but expresses no desire for expert assistance in assessing his options, there is no similar basis for doubting the suspect's knowing and intelligent desire to make a waiver decision without advice, and hence a different standard is in order. See *Roberson*, 486 U.S. at 683; *Mosley*, 423 U.S. at 109–10 (White, J., concurring in the result).

that the defendant be able to correctly assess his interests or free himself from the pressures created by a potential prosecution or conviction; it only requires that a defendant make an intentional decision to surrender a right of which he is aware.<sup>94</sup> A valid waiver requires that the defendant knows he has an identified right and intends to waive it; but the defendant need “not know the *specific detailed* consequences of invoking it.”<sup>95</sup> Indeed, the Court has “never read the Constitution to require that the police supply a suspect with a flow of information to help him calibrate his self-interest in deciding whether to speak or stand by his rights.”<sup>96</sup>

Thus, the *Miranda* warnings rest on a traditional conception of waiver. It may be that most suspects make bad decisions about whether to submit to custodial interrogation, but settled waiver law instructs us that this provides no basis for invalidating a waiver.<sup>97</sup> Indeed, under the guilty-plea cases, even if the accused and his counsel misapprehend the strength of the prosecution’s case or the availability of defenses, a guilty plea is still considered a valid waiver.<sup>98</sup> A *Miranda* waiver is certainly no

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<sup>94</sup> See, e.g., *Iowa v. Tovar*, 541 U.S. 77, 90–92 (2004); *Patterson v. Illinois*, 487 U.S. 285, 292–93 (1988); *Fare v. Michael C.*, 442 U.S. 707, 724–25 (1979).

<sup>95</sup> *United States v. Ruiz*, 536 U.S. 622, 629 (2002).

<sup>96</sup> *Moran v. Burbine*, 475 U.S. 412, 422 (1986). For example:

The Constitution does not require that a criminal suspect know and understand every possible consequence of a waiver of the Fifth Amendment privilege. The Fifth Amendment’s guarantee is both simpler and more fundamental: A defendant may not be compelled to be a witness against himself in any respect. The *Miranda* warnings protect this privilege by ensuring that a suspect knows that he may choose not to talk to law enforcement officers, to talk only with counsel present, or to discontinue talking at any time. The *Miranda* warnings ensure that a waiver of these rights is knowing and intelligent by requiring that the suspect be fully advised of this constitutional privilege, including the critical advice that whatever he chooses to say may be used as evidence against him.

*Colorado v. Spring*, 479 U.S. 564, 574 (1987) (citations omitted).

<sup>97</sup> See *supra* text accompanying notes 74–78.

<sup>98</sup> See, e.g., *Ruiz*, 536 U.S. at 630; *United States v. Broce*, 488 U.S. 563, 571–72 (1989); *McMann v. Richardson*, 397 U.S. 759, 769–70 (1970); *Brady v. United States*, 397 U.S. 742, 756–57 (1970). Thus, although Robert Mosteller has argued that any type of what could be characterized as official deception should be forbidden prior to the time that a waiver is obtained (see Robert P. Mosteller, *Police Deception Before Miranda Warnings: The Case for a Per Se Prohibition Against an Entirely Unjustified Practice at the Most Critical Moment*, 39 TEXAS TECH. L. REV. 1239, 1263–72 (2007)), this approach is difficult to reconcile with traditional principles of waiver. Waiver law asks whether the suspect knew of the rights at issue and intended to surrender them and not whether he was able to accurately assess his interests at the time of the waiver. Deception as to, say, the strength of the evidence against the suspect may lead him to overvalue the benefits of submitting to interrogation, but this type of error has never been thought to impair a waiver. To the contrary, it has long been settled that “the Constitution . . . permits a court to accept a guilty plea, with its accompanying waiver of various constitutional rights, despite various forms of misapprehension under which a defendant might labor.” *Ruiz*, 536 U.S. at 630. Applying these principles, the Court has held that a *Miranda*

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less valid if the suspect somehow misapprehends his own best interests. To be sure, defendants undertaking plea bargaining usually have counsel at their side, while suspects undergoing custodial interrogation usually do not.<sup>99</sup> Still, *Miranda* grants suspects subject to custodial interrogation a right to counsel, and we have seen that waiver of this right under *Miranda* comports with traditional waiver principles.<sup>100</sup> Nor is there any plausible basis to treat the right to counsel as nonwaivable; indeed, it is now settled that even the Sixth Amendment's right to counsel can be extrajudicially waived by an uncounseled defendant as long as the waiver has been preceded by *Miranda* warnings.<sup>101</sup>

One can disagree with the traditional rules for waiver, but *Miranda* is faithful to them, and one cannot criticize *Miranda* on this basis without developing a new and as-yet unprecedented conception of waiver of constitutional rights.<sup>102</sup> After all, the

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waiver is valid even though, prior to obtaining the waiver, federal agents failed to disclose to a suspect arrested on a weapons charge that the true object of the investigation was an unsolved murder in which the arrestee was a suspect. See *Colorado v. Spring*, 479 U.S. 564, 573–79 (1987). While there was no affirmative misrepresentation in that case, it is difficult to understand why deception by omission has any different consequences for the knowing, intelligent, or voluntary character of a waiver than deception through affirmative misrepresentation. .

<sup>99</sup> *Brady*, 397 U.S. at 753–54.

<sup>100</sup> See *supra* text accompanying notes 74–96.

<sup>101</sup> *Patterson v. Illinois*, 487 U.S. 285, 292–97 (1988).

<sup>102</sup> Professor Godsey proposes that in addition to traditional *Miranda* warnings, suspects be further advised that silence cannot be used against them, that they have a right to stop questioning at any time, and that warnings be readministered during lengthy interrogations. See Godsey, *supra* note 32, at 810, 813–15. See also Mark Berger, *Compromise and Continuity: Miranda Waivers, Confession Admissibility, and the Retention of Interrogation Protections*, 49 U. PITT. L. REV. 1007, 1054–61 (1988) (contending that waivers should be readministered during lengthy interrogations or when the topic of interrogation shifts). At least some aspects of this proposal are hard to support under current law. As for an admonition that a suspect's silence cannot be used against him, it is hard to identify this as a right that a suspect must knowingly and intelligently waive when he receives warnings. When *Miranda* warnings are administered, a suspect is not being asked to waive a right he then enjoys, i.e., not to have silence used against him, because pre-*Miranda* silence can be used to infer a suspect's guilt. See *Fletcher v. Weir*, 455 U.S. 603 (1982) (per curiam); *Jenkins v. Anderson*, 447 U.S. 231 (1980). There is instead only a right not to have post-*Miranda* silence used as evidence of guilt. See *Doyle v. Ohio*, 426 U.S. 610 (1976). It may be that knowledge of the post-*Miranda* right is useful to a suspect when deciding whether to assert his right to remain silent, but as we have seen, the Supreme Court has never required that a suspect, when deciding whether to invoke a constitutional right, must “know the *specific detailed* consequences of invoking it.” *Ruiz*, 536 U.S. at 629. Nor has the Court “require[d] that the police supply a suspect with a flow of information to help him calibrate his self-interest in deciding whether to speak or stand by his rights.” *Moran v. Burbine*, 475 U.S. 412, 422 (1986). This same point suggests that waiver law does not require that a suspect be permitted to reassess the tactical value of waiver whenever the subject of interrogation shifts or during lengthy interrogations. Moreover, a right to have warnings readministered is difficult to support under traditional waiver law, which, as we have seen, requires only that the decision to waive be knowing and intelligent, not that the suspect be encouraged to revisit that decision periodically. See *Wyrick v. Fields*, 459 U.S. 42 (1982) (per curiam). Nevertheless, in *Miranda* the Court stressed that warnings must be an effective means of “apprising accused per-

Fifth Amendment protects suspects against compulsion, not improvidence. If a suspect is willing to submit to interrogation under compulsive circumstances, it is unclear at best why the Fifth Amendment should be thought to forbid him from doing so merely because the waiver is likely to be improvident. Whatever one might be protecting by insisting on some new and more demanding test for waiver, it certainly is not the right to be free from compelled self-incrimination. Thus, when the Court explains that it has “never read the Constitution to require that the police supply a suspect with a flow of information to help him calibrate his self-interest in deciding whether to speak or stand by his rights,”<sup>103</sup> it is far from apparent what is wrong with that conception of waiver, at least for purposes of protecting Fifth Amendment rights.<sup>104</sup>

Thus, the non-prophylactic account of *Miranda* that I have offered involves rather settled Fifth Amendment and waiver law. As I have demonstrated, *Miranda* rests on a conception of com-

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sons of their right of silence and in assuring a continuous opportunity to exercise it . . .” 384 U.S. at 467. That might support an additional admonition that a suspect can invoke his right to remain silent at any time, or a need for repeated warnings during lengthy interrogations, although it is worth noting that in *Miranda* itself the Court did not think that its reasoning required the additional warnings advocated by Professor Godsey. Accordingly, if there is a justification for doctrinal reform in order to support these proposals, it is presumably a prophylactic one. Professor Godsey, however, adduces little empirical support for such reform in the interests of prophylaxis. Although Professor Godsey claims that suspects frequently fail to invoke their *Miranda* rights because they believe that an assertion of rights will be taken as an admission of guilt, see Godsey, *supra* note 32, at 793–96, the supporting evidence he cites reveals that the only empirical evidence derived from actual interrogations consists of the interview of a single suspect. See Ofshe & Leo, *supra* note 34, at 1002. We have seen, however, that other empirical evidence suggests that suspects choose to submit to custodial interrogation because they believe that they can persuade interrogators of their innocence, see *supra* note 90, and not because they fear that their silence will be used against them, believe that they lack the right to stop questioning, or forget their rights during the course of lengthy interrogation. Moreover, Professor Godsey’s proposal might actually encourage suspects to waive their rights imprudently in the belief that they will be free to retract the waiver. In the absence of empirical study, it is hard to know whether this additional warning would make suspects’ decisions more or less considered. Eugene Milhizer goes even further, arguing that in addition to advising a suspect of his right to stop questioning at any time, the warnings should be reformulated to advise the suspects of the potential benefits of truthful cooperation. See Eugene R. Milhizer, *Rethinking Police Interrogation: Encouraging Reliable Confessions While Respecting Suspects’ Dignity*, 41 VAL. U. L. REV. 1, 99–107 (2006). We have seen, however, that requiring that a suspect not only know his rights but receive helpful information in order to assess his own interests would require a rather dramatic reformulation of the law of waiver. In any event, if there is an argument for additional prophylactic protection of a suspect’s ability to engage in careful balancing of the tactical considerations relating to interrogation, his ability to invoke his right to have counsel present during interrogation would seemingly be the most efficacious means of protecting that interest.

<sup>103</sup> *Burbine*, 475 U.S. at 422.

<sup>104</sup> For helpful elaboration on this point, see Berger, *supra* note 102, at 1042–51. I consider the case for greater regulation of interrogation under the Due Process Clause in Part II *infra*.



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pulsion traceable to *Bram*, and an equally settled conception of waiver.<sup>105</sup> Treating *Miranda* as a form of prophylactic constitutional law, in contrast, is a far more radical approach than that outlined here, and far less faithful to *Miranda* itself.<sup>106</sup> It is remarkable that courts and commentators alike have so readily accepted the reinterpretation of *Miranda* as prophylactic that began in *Tucker*—in other words, that custodial interrogation does *not* inherently involve compulsion—without any apparent recognition of the tension between such an assumption and both *Bram* and the concept of “compulsion” under the Fifth Amendment.

## II. THE CONSTITUTION IS NOT PERFECT: THE FLAWED CASE FOR ADDITIONAL CONSTITUTIONAL REGULATION OF INTERROGATION

The available empirical evidence on the implementation of *Miranda*,<sup>107</sup> although limited, indicates that suspects subjected to

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<sup>105</sup> A non-prophylactic conception of *Miranda* would not even necessarily require alteration of the scope of the *Miranda* exclusionary rule, at least when it comes to impeachment evidence. When an unwarned statement is sufficiently reliable to have probative value as impeachment, it is far from clear that the government has “compelled” a defendant to become a witness against himself when the statement becomes admissible only because the defendant has elected to testify inconsistently with the statement. Indeed, before the Court began referring to *Miranda* as a prophylactic rule, it held that unwarned but reliable statements were admissible for impeachment purposes. See *Harris v. New York*, 401 U.S. 222 (1971). For a lengthier argument in favor of this conclusion, see Donald Dripps, *Is the Miranda Caselaw Really Inconsistent? A Proposed Fifth Amendment Synthesis*, 17 CONST. COMMENT. 19, 27–43 (2000). The argument for derivative use of unwarned statements in the prosecution’s case-in-chief, however, is considerably stronger. See, e.g., Yale Kamisar, *Response: On the “Fruits” of Miranda Violations, Coerced Confessions, and Compelled Testimony*, 93 MICH. L. REV. 929 (1995). Indeed, on the originalist view that the term “witness” includes anyone who provides the prosecution with physical or documentary evidence, even when no testimonial use is made of the act of production and only the physical or documentary evidence itself is introduced at trial, see *United States v. Hubbell*, 530 U.S. 27, 49–56 (2000) (Thomas, J., concurring), the Fifth Amendment itself would prohibit the introduction of the nontestimonial fruits of any compelled provision of evidence to the prosecution.

<sup>106</sup> In *Miranda* itself, the Court acknowledged that it “might not find the defendants’ statements [in the four consolidated cases at bar] to have been involuntary in traditional terms.” 384 U.S. at 457. This should not be taken as an acknowledgement that the Court was departing from traditional Fifth Amendment standards. The voluntariness test is anchored in the Due Process Clause, which provides protection against the admission into evidence of an involuntary confession separate and apart from the Fifth Amendment right against compelled self-incrimination. See *Withrow v. Williams*, 507 U.S. 680, 688–89, 693–94 (1993); *Miller v. Fenton*, 474 U.S. 104, 109–10 (1985). But by the time of *Miranda*, as we have seen, the Fifth Amendment had become applicable to state prosecutions. Thus, “involuntary in traditional terms” refers to the due process test.

<sup>107</sup> In invoking empirical evidence, I do not mean to enter the debate over the effects of *Miranda* on rates of confession and crime-solving. For a useful summary of the evidence on that point, see George C. Thomas III & Richard A. Leo, *The Effects of Miranda v. Arizona: “Embedded” in our National Culture?*, in 29 CRIME AND JUSTICE: A REVIEW OF RESEARCH 203, 232–45 (Michael Tonry ed., 2002). In my view, this is one of those debates that turns to a critical degree on whether *Miranda* is prophylactic. If it is, then consideration of its costs and benefits is amply warranted, as Professor Strauss has argued, see Strauss, *supra* note 18, at 967; if not, then even if *Miranda* has adversely affected law enforcement, that is a price that the Constitution requires be paid.

custodial interrogation invoke their right to halt the interrogation about twenty percent of the time, with the vast majority of invocations occurring at the point at which warnings are administered.<sup>108</sup> One of the most prominent members of the *Miranda*-is-a-failure school, William Stuntz, thinks that this evidence means that *Miranda* fails to effectively regulate interrogation because the rate of invocation is so low, and because invocations are so concentrated at the time warnings are given, that *Miranda* provides too little regulatory bite over the course of the subsequent interrogation.<sup>109</sup> He contends that *Miranda*'s approach is to combat police overreaching by relying on suspects to invoke their rights, but the data, he argues, demonstrates that "suspects cannot do the kind of sorting that *Miranda* doctrine calls for."<sup>110</sup>

Professor Stuntz's critique is puzzling. As we have seen, the only "sorting" that *Miranda* expects of suspects is that they will knowingly and intelligently decide whether to waive their Fifth Amendment rights, and under settled waiver principles, suspects facing interrogation are perfectly competent to engage in such "sorting." In any event, it is unclear what kind of abuses Professor Stuntz thinks are going on during post-warning custodial interrogation that cry out for additional regulation. The Fifth Amendment, as we have also seen, is satisfied by a valid waiver under *Miranda*. To be sure, a suspect who has waived *Miranda* rights has not also waived his analytically distinct due process right to exclude from evidence an involuntary confession.<sup>111</sup> But Richard Leo's study, which Professor Stuntz himself labels as "the most thorough to date,"<sup>112</sup> establishes not only that levels of

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<sup>108</sup> Cassell & Hayman, *supra* note 59, at 859–60; Leo, *supra* note 32, at 653. There were a number of studies in the immediate wake of *Miranda* that also reflected about a twenty percent invocation rate. See Paul G. Cassell, *Miranda's Social Costs: An Empirical Reassessment*, 90 NW. U. L. REV. 387, 495–96 (1996). There was a puzzling lack of further empirical study of *Miranda* until the mid-1990s. Cassell & Hayman, *supra* note 59, at 843–49. As Professor Schulhofer notes, there is cause for concern about the reliability of the immediate post-*Miranda* studies since they cover a period in which *Miranda* was still novel and the police had not yet adapted their tactics to its commands. See Stephen J. Schulhofer, *Miranda's Practical Effect: Substantial Benefits and Vanishingly Small Social Costs*, 90 NW. U. L. REV. 500, 506–10 (1996). Nevertheless, the consistency of the invocation rate in the post-*Miranda* and later studies suggests that at least on this point, the earlier studies may be reliable indications of *Miranda*'s current effects. The most recent study of juveniles also found about a twenty percent invocation rate, see Barry C. Feld, *Juveniles' Competence to Exercise Miranda Rights: An Empirical Study of Policy and Practice*, 91 MINN. L. REV. 26, 82 (2006), although an earlier study of juveniles had found that they invoke their rights at a rate of less than ten percent. See THOMAS GRISSO, *JUVENILES' WAIVER OF RIGHTS: LEGAL AND PSYCHOLOGICAL COMPETENCE* 35–36 (1981).

<sup>109</sup> See Stuntz, *supra* note 30, at 986–92.

<sup>110</sup> *Id.* at 991.

<sup>111</sup> See, e.g., *Withrow v. Williams*, 507 U.S. 680, 688–89, 693–94 (1993); *Miller v. Fenton*, 474 U.S. 104, 109–10 (1985); *Mincey v. Arizona*, 437 U.S. 385, 397–98 (1978).

<sup>112</sup> Stuntz, *supra* note 30, at 990.

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compliance with *Miranda* are high,<sup>113</sup> but also that the incidence of coercion during custodial interrogation is low, only about two percent.<sup>114</sup> Even a study of judicial opinions available on West-law involving challenges to confessions—hardly a random sample—found no reason to doubt Professor Leo’s findings on coercion.<sup>115</sup>

My own experience with custodial interrogation is consistent with this data, but does not lead me to Professor Stuntz’s conclusion. My rough guess is that perhaps twenty percent of the custodial interrogations in which I participated as a prosecutor produced invocations, although my memory is vague; it could have been as high as one-third. But I very clearly remember that in every case, invocations occurred when the warnings were administered. In my experience, that pattern reflects the potency of the warnings—as I still vividly recall, the moment at which I administered warnings and solicited a waiver was the point in the process where I always felt a striking loss of control. At that point in the process, I could not advocate for cooperation; I had to stop and let the suspect ponder both the warnings and my request for a waiver. Small wonder that invocations cluster at that point. If suspects attached little meaning or significance to *Miranda* warnings, or if interrogators were somehow able to deemphasize them, invocations would occur in a more random pattern throughout the course of questioning.

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<sup>113</sup> See Leo, *supra* note 90, at 275–76. Accord Cassell & Hayman, *supra* note 59, at 888–90; Feld, *supra* note 108, at 71; George C. Thomas III, *Stories about Miranda*, 102 MICH. L. REV. 1959, 1975 (2004). There is, however, some evidence that some police departments have engaged in unwarned questioning as a matter of policy, providing warnings only after incriminating statements are obtained and then inducing the suspects to repeat those statements in compliance with *Miranda*. See Weisselberg, *supra* note 16, at 136–39. It is difficult to characterize this as police misconduct, since this tactic was seemingly sanctioned in *Oregon v. Elstad*, 470 U.S. 298, 314 (1985); indeed, the author of the *Elstad* opinion (and three other Justices of the Supreme Court) thought that such an approach had been condoned by that decision. See *Missouri v. Seibert*, 542 U.S. 600, 627–29 (2004) (O’Connor, J., dissenting). In any event, this practice is likely to come to a halt in light of the conclusion of a majority of the Court in *Seibert* that deliberate use of two-stage questioning with warnings given only after an incriminating statement is made will lead to suppression. See *id.* at 614 (plurality opinion); *id.* at 620–22 (Kennedy, J., concurring in the judgment). See also Steven D. Clymer, *Are Police Free to Disregard Miranda?*, 112 YALE L.J. 447, 545–47 (2002).

<sup>114</sup> See Leo, *supra* note 90, at 282–84. The other leading study in recent years of *Miranda*’s implementation reached a similar conclusion. See Cassell & Hayman, *supra* note 59, at 888–94, 920. Although the interrogators in the Leo study knew they were being observed, Leo convincingly explains why that ultimately did not skew the data. See Leo, *supra* note 90, at 270–72. Barry Feld’s recent study of juvenile interrogations also found no evidence of coercion. See Feld, *supra* note 108, at 70–90. Professor Leo’s work is full of anecdotes describing what he regards as police overreaching, although the anecdotes are unaccompanied by any statistics establishing that these practices occur with frequency. See, e.g., Leo & White, *supra* note 45, at 431–50; Ofshe & Leo, *supra* note 34, at 1001–14.

<sup>115</sup> See Thomas, *supra* note 113, at 1962, 1980–95.

But put all this aside. Even crediting Professor Stuntz's fears, *Miranda* is not properly labeled a failure. *Miranda* states only a single objective—to achieve compliance with the Fifth Amendment by ensuring that custodial interrogations occur only upon a valid waiver of the Fifth Amendment right to be free from compelled self-incrimination.<sup>116</sup> No other objective is properly open to a court under the Fifth Amendment, which forbids, as we have seen, only compelled confessions, and not improvident ones. Nothing in Professor Stuntz's account explains why *Miranda* fails on this score. As I demonstrate above, *Miranda* produces valid waivers under long-settled conceptions of waiver. The waivers may often be foolish, but they are made with full awareness of the rights foregone.

There is, accordingly, no case to be made against *Miranda* on its own terms. At best, Professor Stuntz's critique supports an argument that there is some sort of police abuse during post-warning interrogation that requires additional regulation, but such an argument is not based on the inherent compulsion in custodial interrogation. Demanding better post-waiver regulation of interrogation under the Due Process Clause is easier said than done. Consider videotaping interrogations, perhaps the most common recommendation offered by the *Miranda*-is-a-failure camp.<sup>117</sup> There is little doctrinal support for constitutionally mandated videotaping; the Court has held that the Due Process Clause does not require that the prosecution create or preserve evidence merely because it is potentially exculpatory.<sup>118</sup> As the Court has written, it is "unwilling[ ] to . . . impos[e] on the police an undifferentiated and absolute duty to retain and to preserve all material that might be of conceivable evidentiary significance" absent a showing that "the police themselves by their conduct indicate that the evidence could form a basis for exonerating the defendant."<sup>119</sup> Thus, at least when a law enforcement agency's standard policy involves no taping of interrogation, there is little doctrinal basis for a constitutional attack.

Perhaps doctrinal innovation would be warranted if videotaping yielded clear benefits, but it is unclear what videotaping is expected to accomplish. We have seen that there is little empirical evidence that noncompliance with *Miranda* or coercion during interrogation is common.<sup>120</sup> There is also little evidence that

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<sup>116</sup> See 384 U.S. at 467, 478–79.

<sup>117</sup> See *supra* note 32.

<sup>118</sup> See *Arizona v. Youngblood*, 488 U.S. 51, 56–59 (1988); *California v. Trombetta*, 467 U.S. 479, 485–90 (1984).

<sup>119</sup> *Youngblood*, 488 U.S. at 58.

<sup>120</sup> See *supra* text accompanying note 113.

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credibility disputes are common in litigation about custodial interrogation; George Thomas's review of custodial interrogation cases available on Westlaw disclosed that only four percent turned on the credibility of the participants.<sup>121</sup> Thus, there is little reason to believe that videotaping is likely to improve *Miranda* compliance or enhance the reliability of factfinding—there is simply not much empirical evidence that either is a significant problem.<sup>122</sup> Nor is videotaping likely to deter abuse even if it is infrequent—a truly sadistic officer will indulge himself in a location without cameras, and would be prepared to lie about what he has done after the fact.

Thus, we cannot expect videotaping to curb what are already deemed abuses under current law, which, in any event, have not been shown to be common. Moreover, in the absence of substantive regulation of interrogation techniques, it is unclear how videotaping is expected to lead to more effective regulation of interrogation. In *Frazier v. Cupp*,<sup>123</sup> for example, the interrogation was taped,<sup>124</sup> and yet that did not stop the police from deceiving the suspect by falsely claiming that his accomplice had confessed.<sup>125</sup> Thus, while a common claim of the *Miranda-is-a-failure* camp is that police deception during interrogation should be curbed,<sup>126</sup> videotaping will not lead to that objective. Given the political pressure to apprehend lawbreakers, the police can be expected to employ every lawful means for obtaining confessions, and therefore videotaping will not likely deter tactics that the courts condone.<sup>127</sup> One may dislike the kind of tactics recom-

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<sup>121</sup> See Thomas, *supra* note 113, at 1982–83.

<sup>122</sup> An additional argument made in support of videotaping is that it will improve assessments of the voluntariness of confessions because it will enable the trier of fact to determine whether the suspect volunteered critical facts about the crime that were not publicly known or whether those facts were in fact supplied by interrogators. Leo, et al., *supra* note 31, at 511. But again, absent a rule forbidding the police from utilizing such facts during interrogation, it is unclear that evidence of the use of such tactics will have much of an effect. In violent crimes, for example, I would sometimes confront a suspect with particularly grisly aspects of the physical evidence in an effort to shake the suspect and suggest that laboratory analysis would ultimately link him to the crime. In my experience, juries are frequently sympathetic to this type of explanation for what might initially seem an overly aggressive interrogation tactic.

<sup>123</sup> 394 U.S. 731 (1969).

<sup>124</sup> *Id.* at 737.

<sup>125</sup> *Id.* at 737–39. Similarly, although Professor Feld advocates videotaping interrogations, the videotapes that he observed did not prevent what he regarded as improper, if subtle, efforts to influence juveniles to waive their rights similar to those observed by Professor Leo. See Feld, *supra* note 108, at 28, 90–99. The same was true of Professor Leo's study, in which he was actually present during interrogation, or observed videotaped interrogations, and nevertheless observed a variety of tactics that he viewed as unduly coercive. See Leo, *supra* note 90, at 269–72, 292–303.

<sup>126</sup> See *supra* note 35.

<sup>127</sup> Although videotaping advocates do not make the point, perhaps they believe that police will engage in self-regulation if they are concerned that juries will react adversely

mended by the manuals that encourage a suspect to believe that cooperation is in his interest, but absent substantive reform limiting the kinds of appeals that interrogators may make—before or after soliciting waivers—videotaping alone will not change interrogators' behavior.

The same problem infects proposals to require judges to undertake some sort of stricter review of the reliability and voluntariness of confessions.<sup>128</sup> The advocates of this approach frequently invoke the Central Park Jogger case to support their proposals for independent judicial review of the reliability of confessions.<sup>129</sup> In that case, three of the five defendants were arrested near the scene of a brutal assault and rape shortly after it occurred, at a time at which roving bands of youths had committed multiple assaults in the park; five suspects then confessed to participating in the assault while denying personal involvement in the rape; each confession provided details about the involvement of the other defendants; and three of the confessions were videotaped in the presence of the suspects' parents.<sup>130</sup> Nevertheless, the confessions were false; DNA evidence, tested years later, identified as the rapist another individual not linked to any of the defendants.<sup>131</sup>

The Central Park Jogger case is an uncertain poster child for more muscular judicial review of confessions. To be sure, there were inconsistencies in the Central Park Jogger confessions as each offender accused others of playing a principal role,<sup>132</sup> but in cases involving joint action this is commonplace; in their confessions, offenders frequently endeavor to minimize their own role.<sup>133</sup> Indeed, the advocates of these reforms make no claim that confessions accompanied by these kinds of inconsistencies are usually unreliable; and they make no effort as well to identify

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to what they perceive to be overly aggressive interrogation techniques. No empirical evidence has yet surfaced of such an effect, however, in jurisdictions that perform videotaping. As a prosecutor, I would have advised investigators to continue to utilize all lawful interrogation techniques during videotaped confessions, while seeking appropriate instructions informing the jury that the police used only lawful interrogation techniques during the videotaped session. It is therefore unclear at best that in such circumstances videotaping would have any predictable and significant regulatory bite, especially given the reality that juries are likely to approve of the use of such tactics when they are told they are lawful means to solve serious crimes.

<sup>128</sup> See *supra* note 34.

<sup>129</sup> Davies, *supra* note 34, at 230–52; Leo, et al., *supra* note 31, at 479–87.

<sup>130</sup> See TIMOTHY SULLIVAN, UNEQUAL VERDICTS: THE CENTRAL PARK JOGGER TRIALS 23–47, 84–85 (1992); Davies, *supra* note 34, at 215–16; Leo et al., *supra* note 31, at 479–82.

<sup>131</sup> See Davies, *supra* note 34, at 220–22; Leo et al., *supra* note 31, at 482–84.

<sup>132</sup> See Davies, *supra* note 34, at 244; Leo et al., *supra* note 31, at 536–37.

<sup>133</sup> See, e.g., *Lilly v. Virginia*, 527 U.S. 116, 138–39 (1999); *Lee v. Illinois*, 476 U.S. 530, 544–45 (1986).

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anything approximating an error rate for confessions of this type. In the Central Park Jogger case, for example, given that three defendants had been arrested near the scene of the crime, and that all five had been placed there by other witnesses, perhaps only with the benefit of hindsight can one confidently say that a judge should have deemed the confessions insufficiently reliable to be put before a jury.

Thus, the proposals for more searching reliability review come with all the hazards of regulation by anecdote; it is unclear whether the Central Park Jogger case reflects a systemic problem or is a bizarre outlier—perhaps borne of the fact that the defendants may well have participated in other assaults in the park that night and therefore were willing to admit a role in an assault without understanding their vicarious liability for the rape itself. For her part, one of the principal advocates of searching judicial scrutiny of confessions, Sharon Davies, does not propose a *per se* rule that interlocking but inconsistent confessions of persons found near the scene of a crime are never admissible absent some additional corroboration; she instead proposes a non-exclusive list of at least ten factors.<sup>134</sup> Ten-factor tests are unlikely, however, to produce predictable outcomes. Professor Davies makes little effort to defend her ten-factor test as an effective means of regulation in itself; instead she speculates that judges will do a better job than juries because their training and experience gives them greater expertise in evaluating the reliability of confessions.<sup>135</sup> She identifies no empirical evidence to support this claim, however, and with reason. For more than four decades, the Due Process Clause has been understood to require judges to make an independent finding of voluntariness before permitting a confession to be presented to a jury.<sup>136</sup> If judicial training and experience enabled judges to identify confessions that are the result of undue police pressure, then we should have expected that judges would have learned long ago how to smoke out confessions that were the likely result of police pressure under the rubric of voluntariness. After all, the requirement that judges make an independent finding of voluntariness permits as searching a review as is necessary to assure the court that a confession has not been induced by police over-

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<sup>134</sup> See Davies, *supra* note 34, at 242–43. Professor Stuntz, for his part, is unable to identify any set of criteria to govern judicial review of interrogation techniques. See Stuntz, *supra* note 30, at 995–98. Professor Kamisar has similarly argued that custodial interrogation ought to take place in the presence of a judicial officer with the power to regulate the process, but is similarly unable to specify the criteria that should govern such regulation. See KAMISAR, *supra* note 34.

<sup>135</sup> See Davies, *supra* note 34, at 250–52.

<sup>136</sup> See *Jackson v. Denno*, 378 U.S. 368, 387 (1964).

reaching or an overborne will.<sup>137</sup> The fact that judges seem not to have developed what Professor Davies regards as reliable methods for screening out police-induced false confessions suggests that judicial expertise is not likely to solve the problem with which she is concerned.

Professor Leo, in addition to advocating mandatory videotaping if feasible (although the Central Park Jogger case would seem to argue against the efficacy of videotaping), would require a court to weigh three factors: whether the confession contains nonpublic information that can be independently verified; whether the confession led the authorities to discover new evidence; and whether the suspect's confession is consistent with the objective evidence.<sup>138</sup> Thus, like Professor Davies, Professor Leo advocates a discretionary test, rather than per se rules, again with good reason. As the late Welsh White observed, it makes little sense to exclude all confessions that are not corroborated by nonpublic information—that approach would make admissibility turn on frequently fortuitous circumstances that determine whether there is nonpublic information about the circumstances underlying a particular crime that can be used to independently corroborate a confession.<sup>139</sup> Indeed, Professor White may have been understating the problem. In my experience, it was difficult to get even highly motivated cooperating defendants to remember the details of crimes they had committed. Given the level at which most offenders operate, my guess is that Professor Leo is asking for an unrealistic degree of corroboration—certainly he provides no empirical evidence that the level of corroboration that he would require is usually present in truthful confessions. In any event, his balancing test, preserving as it does the ample discretion that inheres in all balancing tests, of-

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<sup>137</sup> While the voluntariness test, as framed by the Court, requires an inquiry into police overreaching rather than reliability per se, see *Colorado v. Connelly*, 479 U.S. 157, 167 (1986), the voluntariness test is broad enough to reach an unwarranted effort by the police to induce a suspect willing only to admit to a relatively minor crime to link himself to a far more serious one. As the Court has put it: “the admissibility of a confession turns as much on whether the techniques for extracting the statements, as applied to *this* suspect, are compatible with a system that presumes innocence and assures that a conviction will not be secured by inquisitorial means as on whether the defendant's will was in fact overborne.” *Miller v. Fenton*, 474 U.S. 104, 116 (1985).

<sup>138</sup> See Leo et al., *supra* note 31, at 531. George Thomas has advanced proposal along somewhat the same lines to exclude confessions that are a product of interrogation techniques that involve both high pressure and large incentives to confess. See George C. Thomas III, *Regulating Police Deception During Interrogation*, 39 TEXAS TECH. L. REV. 1293, 1298–1317 (2007). This proposal, like that of Professor Leo, seems to involve at least as much judicial discretion as Professor Davies' approach, and it is far from clear that its actual operation would differ in any meaningful respect from the traditional voluntariness inquiry.

<sup>139</sup> See Welsh S. White, *What Is an Involuntary Confession Now?*, 50 RUTGERS L. REV. 2001, 2024–28 (1998).



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fers little guarantee that judicial screening of confessions will improve. The traditional voluntariness test requires judges to consider all of the factors identified by Professor Leo when assessing the admissibility of a confession, and yet by his own account, it has failed to weed out coerced confessions.

Thus, it is far from apparent that reliability review would be more effective than the voluntariness review that predominated prior to *Miranda*, and which most commentators have condemned as having failed to produce consistent and effective regulation.<sup>140</sup> It is equally unclear that the judiciary could speak with sufficient uniformity on interrogation tactics to constitute a reliable regulator. Given the malleability of the voluntariness/reliability tests, it is unclear that a more muscular form of judicial review of confessions would be consistent or principled.<sup>141</sup>

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<sup>140</sup> See, e.g., MARK BERGER, *TAKING THE FIFTH: THE SUPREME COURT AND THE PRIVILEGE AGAINST SELF-INCRIMINATION* 104–12 (1980); KAMISAR, *A Dissent*, *supra* note 51, at 69–76; WHITE, *supra* note 30, at 39–48; Godsey, *supra* note 35, at 468–71; Ogletree, *supra* note 33, at 1833–35; Penney, *supra* note 65, at 337–62; Schulhofer, *supra* note 91, at 869–72; Seidman, *supra* note 30, at 727–36; Weisselberg, *supra* note 16, at 113–16. Even Professor Stuntz, another important advocate of greater judicial regulation of confessions, has acknowledged, “once one assumes that *some* pressure is acceptable, it is very hard to define how much pressure is too much.” Stuntz, *supra* note 30, at 980. Professor Godsey attempts to solve this problem by arguing that interrogators should be forbidden to threaten to impose what would be objectively characterized as a penalty on a suspect during interrogation to punish silence or encourage a confession, while acknowledging that a threat to seek the suspect’s conviction or an offer of leniency if the suspect cooperates should not be viewed as a penalty. See Godsey, *supra* note 35, at 515–38. It is unclear that this proposal is any different than existing law; indeed, Professor Godsey makes no effort to demonstrate that courts currently admit confessions obtained through what he regards as improper penalties. There is reason to be skeptical on this point. See, e.g., *Lynnum v. Illinois*, 372 U.S. 528 (1963) (inducing confession by threats that defendant would lose custody of her children); *Spano v. New York*, 360 U.S. 315 (1959) (inducing confession by threat that suspect’s friend would lose his job if suspect failed to cooperate). See also Paul Marcus, *It’s Not Just about Miranda: Determining the Voluntariness of Confessions in Criminal Prosecutions*, 40 VAL. U. L. REV. 601, 619–21 (2006) (reviewing cases). Moreover, as we will see below, the empirical work performed to date has not disclosed the use of such punitive tactics as a significant cause of false confessions. In any event, Professor Godsey’s concession that a confession made in the hope of leniency does not invalidate a resulting confession confirms the propriety of the most commonly used interrogation techniques.

<sup>141</sup> For example, despite supposed judicial expertise in sentencing, the empirical evidence on pre-guidelines sentencing demonstrated the existence of substantial inter-judge sentencing disparities that were, among other things, the impetus for state and federal sentencing guidelines. See, e.g., *Blakeley v. Washington*, 542 U.S. 296, 315–20 (2004) (O’Connor, J., dissenting); *id.* at 332 (Breyer, J., dissenting); Theresa W. Karle & Thomas Sager, *Are the Federal Sentencing Guidelines Meeting Congressional Goals?: An Empirical and Case Law Analysis*, 40 EMORY L.J. 393, 395 (1991); Norval Morris, *Towards Principled Sentencing*, 37 MD. L. REV. 267, 272–74 (1977); David B. Mustard, *Racial, Ethnic, and Gender Disparities in Sentencing: Evidence from the U.S. Federal Courts*, 44 J.L. & ECON. 285, 311–12 (2001); Ilene H. Nagel, *Foreword: Structuring Sentencing Discretion: The New Federal Sentencing Guidelines*, 80 J. CRIM. L. & CRIMINOLOGY 883, 895–97 (1990); Kate Stith & Steve Y. Koh, *The Politics of Sentencing Reform: The Legislative History of the Federal Sentencing Guidelines*, 28 WAKE FOREST L. REV. 223, 227–28 (1993). There is little reason not to expect similar disparities in judicial attitudes toward interro-

To be sure, judicial regulation would have relatively predictable regulatory consequences if it were based upon clear rules. The best example of such an approach comes from those who advocate the abolition of custodial interrogation by the police.<sup>142</sup> The proponents of this approach argue that valid waivers cannot be given by suspects who are subject to the pressures of custodial interrogation.<sup>143</sup> The advocates of abolition of custodial interrogation, however, make little effort to explain how their position can be squared with longstanding principles of waiver. As we have seen, the settled rule is that a suspect can validly waive constitutional rights when he thinks it is in his interest to do so despite the pressures created by a pending investigation or prosecution, and regardless of whether the suspect has correctly assessed his own interests.<sup>144</sup> Of course, one could simply announce that as a prophylactic matter, the *Miranda* right to counsel cannot be waived during custodial interrogation, but such a rule would be quite a radical innovation in the law of waiver.<sup>145</sup>

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gation techniques under a regime of searching but ad hoc judicial review.

<sup>142</sup> See *supra* note 36 and accompanying text.

<sup>143</sup> Irene and Yale Rosenberg, for example, argue that even a counseled waiver is necessarily infected by the pressures of custodial interrogation. See Rosenberg & Rosenberg, *supra* note 36, at 107–14. Professor Kamisar argues that the required warnings ought to be given by or in the presence of a judicial officer. See KAMISAR, *supra* note 34.

<sup>144</sup> See *supra* text accompanying notes 74–102. To be fair, Charles Ogletree has made an attempt along these lines. Writing before the Supreme Court established that the Sixth Amendment right to counsel can be waived extrajudicially in *Patterson v. Illinois*, 487 U.S. 285, 292–93 (1988), he acknowledged that the right to counsel can be validly waived before a judicial officer, but argued that “[a] suspect does not have the same degree of protection in the stationhouse when the warnings are given by a police officer intent on interrogating the suspect . . . .” Ogletree, *supra* note 33, at 1844 n.97. We have seen, however, that the test for waiver asks only if the defendant knows he has a right to counsel and intentionally surrenders it; waiver law has never asked whether the defendant knows enough about the value of counsel to correctly assess his own interests. See, e.g., *Iowa v. Tovar*, 541 U.S. 77, 87–92 (2004). And, as we have also seen, the *Miranda* warnings ensure that the suspect knows that he has a right to have counsel present during questioning. Thus, the structure of waiver law seems far more consistent with *Patterson* than with Professor Ogletree’s position, and the propriety of extrajudicial waivers of the Fifth Amendment right to counsel recognized in *Miranda* should follow *a fortiori* from *Patterson*.

<sup>145</sup> An additional objection can be made to the proposal that is sometimes advanced that would conjoin judicially supervised interrogation, whether in counsel’s presence or not, with a warning that the suspect’s refusal to answer questions could be used as evidence of his guilt at trial. See, e.g., AMAR, *supra* note 49, at 70–88; KAMISAR, *supra* note 34, at 84, 93–94; Alschuler, *supra* note 51, at 2667–72; see also Russell D. Covey, *Interrogation Warrants*, 26 CARDOZO L. REV. 1867, 1904–09, 1926–32 (2005) (advocating for compulsory police interrogation authorized by a warrant). These proposals, however, do not properly accommodate the text of the Fifth Amendment. A guilty defendant subject to such a procedure, for example, has no choice but to incriminate himself, either by confessing, providing an exculpatory account that could later be disproved and therefore used as an incriminating false statement of exculpation (as in *Bram*), or remaining silent, which would itself be treated as evidence of guilt. It appears that compulsory pretrial examination of an accused was common in most states at the time of the framing, but there is little evidence of any prevalent legal understanding that squared this practice with the text

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Perhaps doctrinal innovation would be appropriate based on a sufficient showing that the current approach has led to widespread abuse. Abuse, however, cannot be defined as evidence that police succeed in obtaining waivers in a substantial majority of cases. As we have seen, nothing in the Fifth Amendment forbids a waiver of the right to be free from compelled self-incrimination. A showing that current waiver law failed to prevent what must be compelled or involuntary confessions, however, might well justify doctrinal reform. Such a case for innovation, however, is necessarily an empirical one, and only a few of the *Miranda* critics attempt to make it.<sup>146</sup>

One *Miranda* critic who did take up this cudgel was Professor White. Based on a review of confessions in cases in which the suspect was ultimately exonerated, he argued for a prohibition on techniques that have produced significant numbers of false confessions: lengthy interrogations, interrogation of vulnerable suspects such as minors or the mentally disabled, and interrogations involving threats, deception or promises.<sup>147</sup> Similarly, Professor Leo has used empirical evidence of false confessions to support his proposal that confessions must be corroborated by independent evidence to guard against what he regards as an unacceptable risk of a false confession.<sup>148</sup> This approach, like a flat ban on

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of the Fifth Amendment. See Moglen, *supra* note 52, at 1123–29. In any event, the practices of the states at the time of the framing are of little relevance since the Fifth Amendment was not made applicable to the states until *Malloy v. Hogan*, 378 U.S. 1 (1964). Rather than basing his argument on an originalist understanding of the Fifth Amendment, Professor Alschuler asserts that “[a] suspect’s answers to orderly questioning in a safeguarded courtroom environment should not be regarded as the product of compulsion,” Alschuler, *supra* note 51, at 2670, but it is difficult to take this argument seriously. Under such a system, a suspect would be compelled to attend the judicial interrogation under threat of sanction. That is compulsion no less than is requiring a suspect to take an oath under threat of contempt. As we have seen, the threat of criminal sanctions if a suspect does not submit to interrogation is the proper place to draw the line between persuasion and compulsion. And while this objection is particularly acute for suspects who are in fact guilty, the text of the Fifth Amendment does not limit its protections to the innocent.

<sup>146</sup> This is not to say that the critics have been completely unable to find empirical evidence of interrogation techniques inconsistent with *Miranda*. For example, there is anecdotal evidence that police sometimes tell suspects that the only way they can learn about the charges against them or obtain some form of leniency is to waive their *Miranda* rights. Leo & White, *supra* note 45, at 440. This evidence shows a misdescription of the suspect’s rights and the consequences of invoking them given a suspect’s right to notice of charges and his ability to engage in plea bargaining even after asserting his *Miranda* rights. Accordingly, under traditional waiver principles, these tactics will fail to produce valid waivers because they mislead the suspect about the nature of his rights and the consequences of invoking them. Indeed, under current law, confessions obtained through misrepresentations of this type are usually suppressed. Marcus, *supra* note 140, at 615–18.

<sup>147</sup> WHITE, *supra* note 30, at 196–215. See also, e.g., Alschuler, *supra* note 32, at 971–74 (false statements about the evidence against the suspect); Gohara, *supra* note 35, at 834–40 (deception); Young, *supra* note 35, at 456–75 (same).

<sup>148</sup> Leo et al., *supra* note 31, at 512–19, 525–35.

custodial interrogation, is unquestionably prophylactic. Professor White, for example, never argued that lengthy interrogations, interrogation of vulnerable suspects, or interrogations involving threats and deception always produce involuntary or unreliable confessions; instead, his claim was that the risk of an involuntary, unreliable, or otherwise suspect confession is so high in such circumstances that confessions obtained through these tactics should be barred from evidence by the Due Process Clause.<sup>149</sup> Similarly, although the Leo proposal is vague about the doctrinal basis for its approach, it, too, is rooted in concerns about the supposed prevalence of unreliable confessions, and appears to be premised on the Due Process Clause.<sup>150</sup>

The Due Process Clause is indeed the best doctrinal support for these proposals. Suspects who have waived their *Miranda* rights have already made a decision to subject themselves to compelled self-incrimination by agreeing to answer the questions of their captors, and in any event, the advocates of these reforms do not claim that the confessions that they would exclude necessarily involve compulsion within the meaning of the Fifth Amendment.<sup>151</sup> To be sure, *Bram* supplies at least some support for using the Fifth Amendment to regulate threats or promises; in *Bram*, the Court wrote that “a confession, in order to be admissible, must be free and voluntary: that is, must not be extracted by any sort of threats or violence, nor obtained by any direct or implied promises, however slight, nor by the exertion of any improper influence.”<sup>152</sup> This passage, however, did not consider whether an admissible confession might result if a confession is preceded by a knowing and intelligent waiver of Fifth

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<sup>149</sup> WHITE, *supra* note 30, at 196–215; White, *supra* note 139, at 2042–58.

<sup>150</sup> See Leo et al., *supra* note 31, at 493–522; Ofshe & Leo, *supra* note 34, at 1115–22.

<sup>151</sup> For present purposes, I put aside the question whether some suspects, because of their age or mental condition, should be deemed incapable of validly waiving their *Miranda* rights. There will undoubtedly be circumstances in which youth or mental disability might prevent an individual from supplying a valid waiver, but there will also be many circumstances in which minors or those under a mental disability will be able to make a deliberate and voluntary choice to waive their *Miranda* rights, which is all that standard waiver doctrine requires. See, e.g., *Colorado v. Connelly*, 479 U.S. 157, 169–70 (1986) (holding that voluntariness of a waiver “has always depended on the absence of police overreaching, not on ‘free choice’ in any broader sense of the word”). It is worth noting, however, that one recent study concluded that the ability of juveniles older than fifteen to understand their *Miranda* rights while under interrogation was on par with that of adults. Feld, *supra* note 108, at 90–92. The author warned, however, that juveniles may be more vulnerable to police influence. *Id.* at 98–100. Another recent study provides far greater reason to doubt that mentally retarded subjects are capable of giving valid waivers. See Morgan Cloud et al., *Words without Meaning: The Constitution, Confessions, and Mentally Retarded Suspects*, 69 U. CHI. L. REV. 495 (2002).

<sup>152</sup> *Bram v. United States*, 168 U.S. 532, 542–43 (1897) (quoting SIR WM. OLDNALL RUSSELL, A TREATISE ON CRIMES AND MISDEMEANORS 478 (Horace Smith & A.P. Perceval Keep eds., 6th ed. 1896)). See also Hirsch, *supra* note 35, at 54–59.

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Amendment rights. Moreover, the Court has more recently stated that “this passage [in] *Bram* . . . does not state the standard for determining the voluntariness of a confession.”<sup>153</sup> The Court was correct; as we have seen, under settled principles of waiver, the fact that a suspect is facing the threat of enhanced sanctions if he asserts his constitutional rights does not invalidate a waiver of those rights, as long as the suspect understands his rights and elects to surrender them in the hope of some reciprocal advantage.<sup>154</sup>

Thus, we are left with the Due Process Clause as the basis for additional judicial regulation of interrogation. Assessing the case for due process regulation, however, involves a necessarily empirical inquiry. Suppose, for example, that the type of threat that is condoned by the plea bargaining cases—the threat to take the suspect to trial on the most serious possible charges and then seek the harshest possible sentence—was likely to produce only accurate confessions because only guilty suspects were likely to yield to such a threat.<sup>155</sup> Or suppose that the type of deception condoned by *Frazier v. Cupp*—false claims that the authorities have highly incriminating evidence against the suspect—was also likely to produce reliable confessions because only the guilty were likely to yield to such claims.<sup>156</sup> As it happens, there is some empirical evidence that pressure or deception is useful to obtaining confessions, and is more likely to produce truthful than false confessions.<sup>157</sup> It is surely difficult to construct an argu-

<sup>153</sup> *Arizona v. Fulminante*, 499 U.S. 279, 285 (1991).

<sup>154</sup> See *supra* text accompanying notes 74–102.

<sup>155</sup> The defenders of plea bargaining often take essentially this view of the plea bargaining process, which, we have seen, also involves threats of punishment as a means to garner waivers of constitutional rights. See generally, e.g., Frank H. Easterbrook, *Plea Bargaining as Compromise*, 101 YALE L.J. 1969 (1992); Scott W. Howe, *The Value of Plea Bargaining*, 58 OKLA. L. REV. 599 (2005); Robert E. Scott & William J. Stuntz, *Plea Bargaining as Contract*, 101 YALE L.J. 1909 (1992).

<sup>156</sup> Some courts have condoned such deception because they believe that suspects who are confident of their innocence will not be influenced by this form of deception. See, e.g., *State v. Kelekolio*, 849 P.2d 58, 71–74 (Haw. 1993); *Sheriff, Washoe County v. Bessey*, 914 P.2d 618 (Nev. 1996).

<sup>157</sup> See Christopher Slobogin, *Lying and Confessing*, 39 TEXAS TECH. L. REV. 1275, 1280–84 (2007). One particularly striking study involved interrogation of participants about whether they had improperly received assistance during a decision making exercise, utilizing for some participants a interrogation tactic involving an offer of leniency if they confessed and, for others, the use of tactics designed to minimize the seriousness of the offense. The study indicated that these pressure tactics, at least when used separately, increased the rate of true confessions far more than the rate of false confessions

Condition	True Confessions	False Confessions
No Tactic	46%	6%
Deal	72%	14%
Minimization	81%	18%
Minimization + Deal	87%	43%

ment that due process forbids interrogation techniques that are likely to produce accurate confessions by suspects who have knowingly and intelligently agreed to submit to interrogation despite an awareness of their *Miranda* rights—indeed, the advocates of additional due process regulation do not make such an argument.<sup>158</sup> To be sure, some commentators are troubled by any form of official deception,<sup>159</sup> but adopting that view would mark a radical change in our constitutional tradition which, for example, has long tolerated police undercover work despite the necessary deceit that it usually entails.<sup>160</sup> Moreover, it is a respectable moral position to permit official deceit in the interest of a greater social good, such as the detection or prevention of crime, at least when there is not an unreasonable likelihood of convicting the innocent and when those who employ these tactics are subject to political accountability.<sup>161</sup> Thus, for the most part, the advocates of additional due process regulation of interrogation tactics stake their position on an empirical claim that these tactics endanger the innocent.<sup>162</sup>

The problem with the empirical case for greater due process regulation, however, is that we have no idea what rate of false confessions is produced by the tactics that the critics have tar-

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Melissa B. Russano et al., *Investigating True and False Confessions Within a Novel Experimental Paradigm*, 16 PSYCHOL. SCI. 481, 484 Table 1 (2006). Still, data assembled under experimental conditions should be viewed with caution. See *supra* note 90.

<sup>158</sup> I put aside confessions obtained by false promises of leniency or other benefits. Although the Supreme Court has never squarely decided whether a confession induced by a promise of leniency must be suppressed if the promise is not honored, it has held that a guilty plea cannot stand when induced by an unfulfilled promise. See *Santobello v. New York*, 404 U.S. 257, 261–63 (1971). It would seem to follow that a promise that induces a confession must be honored. See Welsh S. White, *Confessions Induced by Broken Government Promises*, 43 DUKE L.J. 947 (1994). For a review of the pertinent case law, which makes inadmissibility turn on whether the defendant confessed in reliance on an unfulfilled promise, see Marcus, *supra* note 140, at 621–24. To be sure, a skillful interrogator will be able to raise a suspect's hopes for leniency without making a promise—I did just that on many occasions.

<sup>159</sup> See, e.g., Margaret L. Paris, *Lying to Ourselves*, 76 OR. L. REV. 817 (1997); Margaret L. Paris, *Trust, Lies, and Interrogation*, 3 VA. J. SOC. POL'Y & L. 3 (1995); Young, *supra* note 35, at 468–71. Deborah Young, without citing empirical evidence to support her supposition, adds a utilitarian claim by arguing that police deceit is counterproductive because it will produce distrust that will ultimately reduce civilian cooperation with the authorities. See *id.* at 457–60. Those who claim that the law enforcement community does not understand where its own interests lie should bear the burden of adducing some empirical evidence to that effect.

<sup>160</sup> See, e.g., *United States v. White*, 401 U.S. 745 (1971); *Hoffa v. United States*, 385 U.S. 293 (1966); *Lewis v. United States*, 385 U.S. 206 (1966); *On Lee v. United States*, 343 U.S. 747 (1952); *Andrews v. United States*, 162 U.S. 420 (1896); *Grimm v. United States*, 156 U.S. 604 (1895).

<sup>161</sup> For an argument along these lines, see Christopher Slobogin, *Deceit, Pretext, and Trickery: Investigative Lies by the Police*, 76 OR. L. REV. 775 (1997).

<sup>162</sup> See, e.g., WHITE, *supra* note 30, at 196–215; Alschuler, *supra* note 32, at 967–78; Gohara, *supra* note 35, at 816–34.

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geted. For example, there is no data that provides even a rough guess about how likely the tactics that Professor White has identified produce false confessions, much less wrongful convictions,<sup>163</sup> as Professor White ultimately acknowledged.<sup>164</sup> Similarly, Professor Leo's approach, forbidding what are thought to be inadequately corroborated confessions, makes no effort to identify an error rate for such confessions.<sup>165</sup> It may be that a good many confessions with no more corroboration than was present in the Central Park Jogger case, for example, are entirely accurate. Nor have the advocates of the Leo approach explained why judges are more likely than juries to be able to identify confessions that are likely to be false. No empirical evidence supports such a claim, and, as we have seen, the judicial track record under the current voluntariness test provides little cause for optimism.

Maybe even more important, we do not even know if the tactics identified by the critics produce *disproportionate* numbers of false confessions. Perhaps they do not. When I engaged in interrogation as a prosecutor, for example, I usually engaged in some degree of puffing about the strength of the case against the suspect—something that might well be branded deception. I also regularly engaged in what could be characterized as threats—at least the kind of threat to seek the maximum punishment generally condoned by the plea bargaining cases.<sup>166</sup> And, in every multiple confession case that I handled, the suspects initially contradicted each other, placing greater culpability on each other.

Thus, it would not surprise me if the vast majority of custodial interrogations involve the features condemned by critics. If so, the fact that a study of false confessions will frequently disclose the use of the interrogation tactics identified by Professor White, or what Professor Leo would regard as insufficiently corroborated confessions, provides no basis to conclude that these

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<sup>163</sup> See, e.g., Paul G. Cassell, *Protecting the Innocent from False Confessions and Lost Confessions—*and from Miranda, 88 J. CRIM. L. & CRIMINOLOGY 497, 503–38 (1998); Laurie Magid, *Deceptive Police Interrogation Practices: How Far Is Too Far?*, 99 MICH. L. REV. 1168, 1188–97 (2001).

<sup>164</sup> See White, *supra* note 30, at 1224–29. Instead, Professor White argued that the data suggests that about one-tenth of wrongful convictions involve false confessions in potentially capital cases, while admitting that the percentage of confession-induced wrongful convictions is likely lower in non-capital cases. See *id.* at 1228–29. This tells us next to nothing about the rate at which the interrogation tactics of which he complains induce wrongful confessions, and even less about how many truthful confessions would be lost under the reforms that he advocates.

<sup>165</sup> See Leo et al., *supra* note 31, at 512–20.

<sup>166</sup> To be fair, I should acknowledge that as I gained experience, I tended to place these threats into a type of “I’d really like to help you if you’ll let me” context, not because I had particular scruples about threats, but because I found that a congenial ambience made for more effective interrogation.

features increase the likelihood that a confession is false. At best, it is probably reasonable to presume that more aggressive interrogation techniques will produce a higher rate of confessions than more passive approaches, but it is entirely unclear that the rate of false confessions will also increase through more aggressive techniques.<sup>167</sup>

Although the critics make no effort to identify an error rate for the confessions that they would exclude from evidence, perhaps their surveys of false confession cases justifies an assumption that there is some nontrivial error rate associated with the interrogation tactics that they target for elimination. But “[t]here is always in litigation a margin of error . . . .”<sup>168</sup> I never prosecuted an individual about whose guilt I had a reasonable doubt, but if it surfaced today that some of the convictions I obtained were inaccurate, I would not be shocked. Even under a reasonable-doubt standard, factfinding is necessarily a probabilistic business, and most kinds of proof inject a risk of error. For example, the available empirical evidence demonstrates a risk of error in the use of eyewitness testimony,<sup>169</sup> accomplice testimony,<sup>170</sup> and even fingerprint evidence.<sup>171</sup>

In fact, false confessions may not be the leading cause of erroneous convictions. Surveys of documented exonerations consistently find that eyewitness testimony is the leading cause of false convictions.<sup>172</sup> It would seem to follow (once any need to identify

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<sup>167</sup> To be sure, one can build an anecdotal case that interrogators sometimes persuade a suspect that his position is so hopeless that he has no realistic choice but to confess, see, e.g., Saul M. Kassin, *On the Psychology of Confessions: Does Innocence Put Innocents At Risk?*, 60 AM. PSYCHOLOGIST 215, 220–22 (2005); Ofshe & Leo, *supra* note 34, at 1004–114, but this says nothing about the rate at which the very same tactics induce a guilty suspect to provide an accurate confession.

<sup>168</sup> *Speiser v. Randall*, 357 U.S. 513, 525 (1958).

<sup>169</sup> See, e.g., BRIAN L. CUTLER & STEVEN D. PENROD, *MISTAKEN IDENTIFICATION: THE EYEWITNESS, PSYCHOLOGY, AND THE LAW* 10–13 (1995); Gross et al., *supra* note 31, at 542–44; Gary L. Wells et al., *From the Lab to the Police Station: A Successful Application of Eyewitness Research*, 55 AM. PSYCHOLOGIST 581 (2000).

<sup>170</sup> See, e.g., Alexandra Natapoff, *Beyond Unreliable: How Snitches Contribute to Wrongful Convictions*, 37 GOLDEN GATE U. L. REV. 107 (2006).

<sup>171</sup> See, e.g., Simon A. Cole, *More than Zero: Accounting for Error in Latent Fingerprint Identification*, 95 J. CRIM. L. & CRIMINOLOGY 985 (2005); Simon A. Cole, *The Prevalence and Potential Causes of Wrongful Conviction by Fingerprint Evidence*, 37 GOLDEN GATE U. L. REV. 39 (2006).

<sup>172</sup> See, e.g., Gross et al., *supra* note 31, at 542–46; Adrian T. Grounds, *Understanding the Effects of Wrongful Imprisonment*, in *CRIME AND JUSTICE: A REVIEW OF RESEARCH* 1, 10–11 (Michael Tonry ed., 2005); Kevin Jon Heller, *The Cognitive Psychology of Circumstantial Evidence*, 105 MICH. L. REV. 241, 253–56 (2006). This estimate should be viewed with caution, however, since documented exonerations are not likely to be a random sample of all wrongful convictions, but instead are heavily skewed toward sex crimes and other types of offenses in which DNA or other conclusive physical evidence can establish factual innocence, or serious crimes subject to intensive investigation. See, e.g., Gross, et al., *supra* note 31, at 529–40.



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an actual error rate has been jettisoned) that if due process mandates regulation of interrogation practices because of the risk of error, due process must compel restrictions on the use of eyewitness testimony, and other types of evidence or investigative tactics that produce what one could plausibly surmise to be an unacceptable error rate.<sup>173</sup> Moreover, even if courts could somehow divine error rates, how are they to decide what constitutes an unacceptable risk of error? Three percent? Ten percent? We are not told, but presumably the critics would require restrictions on investigative tactics at something well below fifty percent. That would mean that far more reliable evidence of guilt would be excluded than would false evidence of guilt. And what about the large numbers of guilty offenders who will go unpunished if courts brand as impermissible investigative tactics that are far more likely to produce accurate than false convictions but that nevertheless produce error rates that are thought to be unacceptable? The *Miranda-is-a-failure* scholarship evinces no particular concern about this problem, although surely there is reason to believe that conviction rates will be reduced if eyewitness identifications, accomplice testimony, aggressive interrogation techniques, or other tactics thought to produce unacceptable error rates are sharply circumscribed, if not prohibited altogether.<sup>174</sup>

All of this should suggest that due process regulation of interrogation and other investigative techniques based on a presumed risk of error is deeply problematic. Nor is there any ready answer to the argument that “due process,” in this context, requires something more than deference to the political process.<sup>175</sup>

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<sup>173</sup> Due process already requires the exclusion of eyewitness identifications that are thought to be the product of unduly suggestive identification procedures absent sufficient indicia of reliability. *Manson v. Brathwaite*, 432 U.S. 98, 109–14 (1977). But since this rule appears not to have prevented some significant number of false convictions, the logic of the due process position would seem to be that it must be supplemented by some additional prophylactic safeguards.

<sup>174</sup> The risk that reforms will go wrong is far from hypothetical. Although a large majority of experts in the field of identification testimony have relied on laboratory data to urge that witnesses view potential offenders sequentially rather than in simultaneous lineups in procedures administered by a “blind” official who does not know who has been identified as a suspect by investigators, see Dawn McQuiston-Surrett, Roy S. Malpass & Colin G. Tredoux, *Sequential vs. Simultaneous Lineups: A Review of Methods, Data, and Theory*, 12 PSYCHOL. PUB. POL’Y & L. 137, 137–38 (2006), the limited empirical data gathered in the field to date shows that the rate at which the suspect is identified goes down while the rate at which an innocent “filler” is identified goes up. See *id.* at 161–62. Thus, it appears that this technique may increase the risk that an innocent suspect will be identified.

<sup>175</sup> When it comes to what are considered “legislative” rules applied to large numbers of cases, the legislative process is ordinarily thought to supply all the process that is constitutionally “due.” See, e.g., *Atkins v. Parker*, 472 U.S. 115, 129–30 (1985); *Logan v. Zimmerman Brush Co.*, 455 U.S. 422, 432–33 (1982); *Bi-Metallic Investment Co. v. State Bd. of Equalization*, 239 U.S. 441, 445 (1915).

It is hard to be unsympathetic to the problem of false convictions, but for that very reason, it is far from clear that the political process will fail to respond to the problem, at least when reliable data becomes available demonstrating how the error rate in the criminal process can be efficaciously reduced without unacceptable limitations on the ability to convict the guilty.

Due process is not unconcerned with the risk of error in the criminal justice system. Due process is understood to require the prosecution to prove a criminal defendant's guilt beyond reasonable doubt for just this reason.<sup>176</sup> The advocates of due process regulation of interrogation (and other investigative) techniques, however, seek additional protection, based on evidence that these techniques produce some nontrivial (although as yet unascertained) error rate. As a doctrinal matter, the absence of any historical support for prophylactic due process regulation of interrogation techniques based on a presumed risk of error might itself doom the case for new regulation.<sup>177</sup> Even putting that problem aside, however, no one could tenably read the Due Process Clause as a prohibition of error in the criminal justice system. In any system administered by humans, there will be error. Surely "due process" accommodates that much reality.

#### CONCLUSION

The advocates of due process prohibition of interrogation techniques thought to pose unacceptable risks of error are what Henry Monaghan once called constitutional "perfectionists."<sup>178</sup> Although he applied the label to the 1970s-vintage movement among legal scholars to read the Constitution as mandating whatever they believed to be a more just system of governance,<sup>179</sup> the same phenomenon is today perhaps even more prevalent among scholars of constitutional criminal procedure. Led by Professor Stuntz, they read the Constitution to command whatever

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<sup>176</sup> See, e.g., *Cage v. Louisiana*, 498 U.S. 39, 39–40 (1990) (per curiam); *Jackson v. Virginia*, 443 U.S. 307, 315 (1979); *Addington v. Texas*, 441 U.S. 418, 423–24 (1979); *In re Winship*, 397 U.S. 358, 370–72 (1970) (Harlan, J., concurring).

<sup>177</sup> See *Medina v. California*, 505 U.S. 437, 442–46 (1992). See generally Jerold H. Israel, *Free-Standing Due Process and Criminal Procedure: The Supreme Court's Search for Interpretative Guidelines*, 45 ST. LOUIS U. L.J. 303 (2001). To be fair, there is at least a bit of precedent for ahistorical due process regulation in order to reduce the risk of error in the criminal process. The Court departed from history when, in *Brady v. Maryland*, 373 U.S. 83 (1963), it held that prosecutors must disclose exculpatory information to the defense, and subsequently broadened that duty to require prosecutors to identify and disclose exculpatory information in the hands of the police and other investigators, see *Kyles v. Whitley*, 514 U.S. 419, 437 (1995), even though historically prosecutors had never been placed under any type of duty of disclosure. Michael Moore, *Criminal Discovery*, 19 HASTINGS L.J. 865, 865–67, 893–99 (1968); see generally JOHN H. LANGBEIN, *THE ORIGINS OF ADVERSARY CRIMINAL TRIAL* 283–343 (2003).

<sup>178</sup> Henry P. Monaghan, *Our Perfect Constitution*, 56 N.Y.U. L. REV. 353, 358 (1981).

<sup>179</sup> See *id.* at 355–60.

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they believe to be the optimal system of convicting the guilty and protecting the innocent.<sup>180</sup>

The Constitution's objectives, however, are more modest. Our Constitution does not contain a "no-conviction-of-the-innocent" clause, presumably not because anyone wants to convict the innocent, but because such an objective is unattainable. Perhaps the empirical evidence may one day be available that will enable us to reduce the risk of error in the criminal process without placing unacceptable constraints on our ability to convict the guilty. That day, however, has not yet arrived. And, although scholars can occupy the ivory towers of constitutional perfectionism with impunity, those in the trenches of law enforcement are expected to deal with the grimmest of daily realities. In that world, perfectionism is beyond reach. Getting a valid *Miranda* waiver ought to be good enough.

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<sup>180</sup> Professor Stuntz's criticism of *Miranda*, for example, is that it fails to achieve what he regards as distributive justice by maximizing the number of suspects who submit to interrogation while minimizing what he regards as abusive questioning. See Stuntz, *supra* note 30, at 992–98. It is far from clear how this objective comports with the text of the Fifth Amendment, but that does not seem to be the point of the exercise.